RSWA BOARD OF DIRECTORS
<b>Minutes of Regular Meeting</b>
February 25, 2020

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A regular meeting of the Rivanna Solid Waste Authority (RSWA) Board of Directors was held on Tuesday, February 25, 2020 at 2:00 p.m. in the 2<sup>nd</sup> floor conference room, Administration Building, 695 Moores Creek Lane, Charlottesville, Virginia.

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Board Members Present: Dr. Liz Palmer, Jeff Richardson, Lance Stewart, Paul Oberdorfer, Dr. Tarron Richardson, Lloyd Snook.

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**Board Members Absent:** Mike Gaffney.

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Rivanna Staff Present: Lonnie Wood, Michelle Simpson, Austin Marrs, Victoria Fort, Jennifer Whitaker, Scott Schiller, Phil McKalips, Betsy Nemeth, Katie McIlwee, Bill Mawyer.

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**Attorney(s) Present:** Mr. Kurt Krueger.

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# 1. CALL TO ORDER

Mr. Richardson convened the February 25, 2020 regular meeting of the Board of Directors of the Rivanna Solid Waste Authority at 2:00 p.m.

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#### 2. MINUTES OF PREVIOUS BOARD MEETING

Minutes of the Special Meeting of the Board on January 28, 2020

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Mr. Richardson asked Board members if they had comments or changes. Dr. Richardson moved that the Board approve the minutes of the previous Board meeting. He

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was seconded by Mr. Oberdorfer and the motion passed unanimously (4-0). Dr. Palmer and Mr. Snook arrived late to the meeting and were absent from the vote. Mr. Gaffney was absent from the meeting and vote.

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# 3. RECOGNITIONS

There were no recognitions.

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### 4. EXECUTIVE DIRECTOR'S REPORT

Mr. Mawyer stated the RSWA is guided by a Strategic Plan and is pleased that they were able to improve one of their goals (Workforce Development) recently by adding the Charlottesville YMCA as a location where RSWA's employees can go. He stated the RSWA supports their membership to the amount of \$43 per month as a contribution. He stated the employees had previously been limited to the ACAC facilities. He noted that YMCA has facilities at the Brooks Family located at McIntire Park in Charlottesville, in Crozet, and in Waynesboro. He stated there are employees who live in Crozet and the Valley, and that this arrangement makes those facilities available to them. He stated the RSWA was pleased to add this to its employee wellness benefits.

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Mr. Mawyer stated that the RSWA's Human Resources Manager (Ms. Betsy Nemeth) and

46 Communications Manager (Ms. Katie McIlwee) put together a video to help orient new employees. He played the video for the Board, which featured various employees explaining the services the Rivanna Authority provides.

Mr. Mawyer stated this video is shown to new employees on their first day of employment as part of their orientation, which gives them a firsthand visual of who the Authority is and what they do. He thanked Ms. Nemeth and Ms. McIlwee for putting the video together.

Mr. Mawyer stated he, Mr. Phil McKalips, Mr. David Rhoades, and Mr. Russ Blankenstein went to Richmond to tour the Sunoco paper mill facility, which is where cardboard, newsprint, and mixed paper is sent. He stated the facility recycles the materials, putting them into a large vat with a cutter and water, which results in a brown mush that is compressed in a machine. He presented a picture of the rolls of finished paper the facility makes. He stated they have an assembly line they use to recycle paper products and make new paper products. He stated one product they make there is the Pringles can. He stated the facility goes 24-7 for eight weeks, then takes a week to shut down and clean the equipment before starting again.

Mr. Mawyer stated there was a sustainability workshop done with a consultant in order to grow their knowledge of how they deal with greenhouse gas emissions, energy management, bioenergy recovery, and other climate action and sustainability topics.

Mr. Mawyer stated Mr. Mike Gaffney was not present that day as he had a skiing accident and broke his collarbone. He stated Mr. Gaffney is under medical care and as he was absent, the Board would not be able to take action on Consent Agenda Item c., which was to approve the amendment of the by-laws to change the Board's regular schedule. He stated therefore, the Board's next meeting will be in April, unless it decides to have a special meeting. He stated during the April meeting, they will talk about the Solid Waste budget.

# 5. ITEMS FROM THE PUBLIC

Mr. Richardson opened Items from the Public. Hearing none, he closed the Items from the Public portion of the meeting.

# 6. RESPONSES TO PUBLIC COMMENT

There were none.

# 7. CONSENT AGENDA

a. Staff Report on Finance

b. Staff Report on Ivy Material Utilization Center/Recycling Operations Update

 c. Amendment of the Bylaws Regarding Monthly Meetings and Election of Officers, and Approval of the Board Meeting Schedule for Calendar Year 2020

d. Award of Nonprofessional Services Contract for Construction Visual Documentation Services; Commonwealth Documentation, LLC

Mr. Mawyer reminded that Item c. would have to be pulled from the consent agenda.

Dr. Palmer mentioned the fact that the transfer station was closed for a week at the end of January. She acknowledged that this did not affect the amount of refuse processed per day, as this was calculated with a lower number of days. She asked how the closing did affect the numbers.

- 96 Mr. McKalips replied that he did not look to see what the numbers were down by for the month. He 97 stated they track the amounts on a daily basis. 98 99 Mr. Mawyer stated there was a big amount of refuse delivered on the Monday they reopened. 100 101 Mr. McKalips agreed that there was some catchup, but that it settled down quickly. 102 103 Dr. Palmer asked if they had any feedback from haulers on that inconvenience. 104 105 Mr. McKalips replied that he believed the vast majority of the big commercial haulers knew far 106 enough in advance that they were able to make alternative plans. He stated there was a mixed bag 107 from the public that they spoke directly to. He stated some from the public were more amenable to 108 the plan while others hadn't found out, or were less than satisfied. 109 110 Dr. Palmer asked if customers were lost. 111 112 Mr. McKalips replied that he didn't think so. 113 114 Mr. Mawyer noted that there was a publicity campaign, which included sending letters to the large 115 haulers, a website update, and an announcement in the newspaper. 116 117 Ms. McIlwee added that it was broadcast on all the local networks, and they handed out flyers at 118 Ivy. 119 120 Mr. Mawyer stated the campaign seemed to do a good job of getting the word out and therefore,
- Mr. Mawyer stated the campaign seemed to do a good job of getting the word out and therefore
  they did not have much conflict.
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   125 Mr. Mawyer replied that everything was not quite fixed. Final repairs would be completed over
   126 Memorial Day weekend.

Dr. Palmer asked if everything was repaired at the transfer station.

- Mr. McKalips replied that they would be closing the transfer station early on the Saturday of Memorial Weekend, at 1:00 p.m. instead of 4:00 p.m. to allow workers to come in and finish the concrete work that they did not quite complete.
- Mr. Mawyer stated the contractors had wanted to continue the closed period, but that they were told
   to come back in May, when it was more convenient for the Authority.
- Dr. Palmer stated she was glad that this decision was made.
- Dr. Palmer moved that the Board approve the consent agenda (Items a., b., and d.), with Item c. removed. She was seconded by Dr. Richardson and the motion passed unanimously (6-0).

  Mr. Gaffney was absent from the meeting and vote.
- 140 8. OTHER BUSINESS

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- 141 a. Presentation: Recycling Program Update
- Mr. Phil McKalips, Director of Solid Waste, presented. He stated he often gets questions from
- the public about recycling, and that he assumed the Board members' constituents ask questions

as well. He stated there have been some changes since the last time he gave a presentation to the Board, which was in June of 2018.

Mr. McKalips stated he didn't know how much everyone kept track of the global recycling market, but that in 2018, China drastically cut back on the quantity of recyclables they take, which has depressed recycling. He stated China continues to become more stringent through 2019, and for most American concerns, they take or bring in almost nothing now.

Mr. McKalips stated there was a period where some of the other southeastern nations (including India, Thailand, and Vietnam) were bringing the material in, but their countries have now quickly responded to say that they were not accepting materials, either, and so those have dwindled.

Mr. McKalips stated what that means for Rivanna is that the prices for the commodities they collect are depressed from historical levels, but they are still recycling the materials they collect. He stated much of this is due to what he calls their "value add," noting they bale a lot of material and do a fair bit of trucking to get it to the consumer of the recyclable materials (e.g. paper and plastic) so the buyers internal costs are very low.

Mr. McKalips showed a slide of declining plastic exports and stated to be clear, this was referring to plastic exports to all countries, but it clearly demonstrated the depression in the market. He stated where there is a fair amount of exports seen, much of this is to Canada (likely 80% of it).

Mr. McKalips stated Rivanna recycles compostable food waste, cardboard, mixed paper, #2 and #4 plastic films, #1 and #2 plastic bottles (noting that they stopped collecting #3 through #7 plastic resins on July 1, 2019), glass bottles and jars, office paper, newsprint, used oyster shells, aluminum beverage cans, and mixed metals.

Mr. McKalips stated most of the materials were the same as before, but that there have been a few changes. He stated the aluminum beverage cans are still going to Gerdau. He stated the mixed metals also go to Gerdau in Roanoke. He stated corrugated cardboard, as well as mixed paper, go to the paper mill. He stated it is a 400-ton-per-day mill and that McIntire Recycling Center is responsible for about 5-10% of their capacity.

Dr. Palmer asked where the mill is located.

Mr. McKalips replied that they were in South Richmond.

Mr. Mawyer stated they are located on the south side of the James River, in the southern part of the City of Richmond.

Mr. McKalips stated #1 and #2 plastics are collected separately, but until the quality of those material streams gets to the level it needs to be, they still need to go to the sort facility in Raleigh, NC. He stated his presentation included a video demonstrating what happens there at the materials recovery facility that Rivanna takes its materials to. He stated they would hear on the video a couple problems they have with shredded paper, but this could be disregarded, as Rivanna's shredded paper doesn't go there.

193 Mr. McKalips played the video for the Board. He stated the video provided the Board a chance 194 to see what goes on inside a materials recovery facility, which takes mostly material from 195 curbside collection programs. He stated that as one can imagine, it is hard to get all this material 196 separated apart, even though the facility has the technology and manpower to do it. He stated it is 197 one of the benefits of the source-separated facilities that Rivanna operates, as the material largely 198 comes in relatively clean, though there are still contamination issues. He stated much of their 199 material can go for a higher, better cost than what comes out of a materials recovery facility.

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Mr. McKalips stated the mixed paper goes to the Sunoco paper mill in Richmond. He stated #1 and #2 plastic films go to Trex in Winchester, who uses it with wood chips to make synthetic decking.

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Mr. Snook asked about #2 and #4 bags.

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Mr. McKalips replied that a grocery bag is typically a #2 bag that is made from high-density polyethylene. He stated #4 bags and films are things like plastic, flexible, clear films that hold 6packs of cans together. He stated this is a #4 plastic, also called LDPE. He stated many mattress wraps are LDPE.

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Mr. Snook asked if the numbers were the same as numbers 1-7.

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Mr. McKalips replied yes, explaining that it is made from the same plastic resin. He stated #2 is high-density polyethylene, and #4 is low-density polyethylene.

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Mr. McKalips stated with regards to glass bottles and jars, Rivanna just signed into a new contract with Strategic Materials. He stated they go to Wilson, NC where they are sorted and reused for making food and beverage containers. He stated he was in the process of reaching out to some of the neighboring counties to see if they would like to get involved. He stated many of them had to drop glass out of their recycling programs. He stated the idea was that if they cover the cost of getting glass from their locality to Ivy, where the materials are staged, Rivanna can get it hauled and recycled for them.

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Mr. McKalips stated office paper goes to Sonoco Recycling in Madison Heights, where they send it on to a paper mill. He stated newsprint is going with mixed paper because the cost of newsprint is so low. He stated that books go with mixed paper.

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Mr. McKalips stated compostable food waste is collected by Natural Organic Process Enterprises (NOPE), which takes the waste to McGill Composting in Waverly, which is the same place that the wastewater biosolids go.

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Mr. McKalips stated the oyster shells program continues to do well. He stated the bin was about half full from October 16, 2019, when the program started.

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236 Mr. McKalips stated the used cooking oil program was started in the last week or two, and that 237 they have already had people deposit the oil, which will help keep it out of the sewer systems for 238 the City and Service Authority.

- 240 Mr. McKalips stated they continue to watch pricing. He stated they need to work towards 241 increasing the cleanliness or quality of plastics, especially. He stated that because they are not 242 clean enough, they must be sent to the Sunoco sort facility to be processed. He stated if they

could get the plastics clean enough, they will be sellable at the loading dock. He stated the cost for #2 plastic is actually fairly high, at 70-80 cents per pound. He stated they could start to earn some revenue on those, which would decrease costs all around.

Mr. McKalips stated the biggest issue is material contamination. He presented some examples, such as plastic bags, aluminum cans, and the materials in plastic containers.

Mr. McKalips stated Rivanna made a visit to van der Linde Recycling at Zion Crossroads a few months ago, and that they process for recycling construction demolition debris. He stated Rivanna has had conversations with them that have not yet been fruitful, but that they would keep looking at how to segregate construction debris out of Ivy and send it to them. He stated it was a matter of getting the cost numbers to work out.

Mr. McKalips stated Rivanna continues to offer two e-waste collection events per year. He stated the same is true for tires, and that the tires go down to Emanuel Tire in Appomattox, where they are recycled for beneficial reuse for fuel or other products.

Mr. McKalips stated paints, which are collected every day at the IMUC, are recycled by MXI Environmental.

Mr. Snook asked what happens to the e-waste, and if it is merely collected and thrown into someone else's landfill.

Mr. McKalips replied that the vendor Rivanna uses has undergone certification so that they are actually recycling those materials. He stated they disassemble a television, for example, and if it is a tubed television, it goes to a smelter, where they recover the lead. He stated the plastic case gets shredded and recycled as plastic. He stated the electronic components can get smelted to recover the more expensive metals or rare earth metals. He stated that to the best of the vendor's ability, they are certified that they are recycling the material.

Mr. Snook asked if the vendor takes the material for free to get it off Rivanna's hands.

Mr. McKalips replied that Rivanna pays the vendor to take the material. He stated there is no longer enough value to warrant getting paid for it.

Mr. Mawyer stated when the Board meets next (presumably in April), they would talk about the Solid Waste budget and go through the cost of the different programs, including recycling.

Dr. Palmer stated that the County Solid Waste Advisory Committee is trying to put together a small pilot program for ambassadors one weekend day a month for a few months to try to see if they can help with the education about contamination.

Mr. Mawyer asked if this would be at McIntire.

Dr. Palmer replied yes. She stated Mr. McKalips would be very much involved in the ambassadors' training. She stated the committee appreciated Rivanna's willingness to allow this pilot to take place.

Mr. Mawyer stated Mr. McKalips, Mr. Rhoades, and his group do a great job.

293 294 295	Dr. Palmer stated one of the biggest problems is that people think the things that they are putting in the bins at McIntire are being sorted again, and that they are actually not. She stated this is one of the biggest things they need to communicate out to the community.
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297	9. OTHER ITEMS FROM BOARD/STAFF NOT ON AGENDA
298	There were none.
299	10. CLOSED MEETING: (JOINT SESSION WITH THE RWSA)
300	There was no closed meeting.
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302	11. ADJOURNMENT
303	At 2:31 p.m., Dr. Palmer moved to adjourn the meeting of the Rivanna Solid Waste
304	Authority. The motion was seconded by Dr. Richardson and passed unanimously (6-0). Mr.
305	Gaffney was absent from the meeting and vote.
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307	Respectfully submitted,
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311	Dr. Tarron Richardson
312	Secretary - Treasurer
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