



**RWSA BOARD OF DIRECTORS  
Minutes of Regular Meeting  
June 22, 2021**

A regular meeting of the Rivanna Water and Sewer Authority (RWSA) Board of Directors was held on Tuesday, June 22, 2021 at 2:15 p.m. via Zoom.

**Board Members Present:** Mike Gaffney, Dr. Liz Palmer, Jeff Richardson, Lauren Hildebrand, Gary O’Connell, Chip Boyles

**Board Members Absent:** Lloyd Snook.

**Rivanna Staff Present:** Bill Mawyer, Katie McIlwee, Lonnie Wood, Jennifer Whitaker, David Tungate, John Hull, Andrea Bowles, Dr. Bill Morris, Steven Miller.

**Attorney(s) Present:** Carrie Stanton.

**1. CALL TO ORDER**

Mr. Gaffney called the June 22, 2021 regular meeting of the Rivanna Water and Sewer Authority to order at 2:16 p.m.

**2. STATEMENT FROM THE CHAIR**

Mr. Gaffney read the following statement aloud:

“This is Mike Gaffney, Chair of the Rivanna Water and Sewer Authority.

“I would like to call the June 22, 2021 meeting of the Board of Directors to order.

“Notwithstanding any provision in our bylaws to the contrary, as permitted under the City of Charlottesville’s Continuity of Government Ordinance adopted on March 25, 2020, Albemarle County’s Continuity of Government Ordinance adopted on April 15<sup>th</sup>, 2020, and revised effective October 1, 2020 and Chapter 1283 of the 2020 Acts of the Virginia Assembly effective April 24, 2020, we are holding this meeting by real time electronic means with no board member physically present at a single, central location.

“All board members are participating electronically. This meeting is being held pursuant to the second resolution of the City’s Continuity of Government Ordinance and Section 6 of the County’s revised Continuity of Government Ordinance. All board members would identify themselves and state their physical location by electronic means during the roll call which we would hold next. I note for the record that the public has real time audio-visual access to this meeting over Zoom as provided in the lawfully posted meeting notice and real time audio access over telephone, which is also contained in the notice. The public is always invited to send questions, comments, and suggestions to the Board through Bill Mawyer, the Authority’s Executive Director, at any time.”

Mr. Gaffney called the roll.

47  
48 Mr. Chip Boyles, City Manager, stated he was located at 605 E. Main St in Charlottesville, VA.  
49  
50 Ms. Lauren Hildebrand stated she was located at 305 4<sup>th</sup> Street Northwest in Charlottesville, VA.  
51  
52 Mr. Gary O’Connell stated he was located at 168 Spotnap Road (ACSA Headquarters).  
53  
54 Dr. Liz Palmer stated she was located at her home address of 2958 Mechum Banks Drive in  
55 Charlottesville, VA.  
56  
57 Mr. Jeff Richardson stated he was located at the County Administration Building at 401 McIntire  
58 Road in Charlottesville, VA.  
59  
60 Mr. Mike Gaffney stated he was located at 3180 Dundee Road in Earlysville, VA.  
61  
62 Mr. Gaffney stated the following Authority staff members were joining the meeting electronically:  
63 Bill Mawyer, Lonnie Wood, Jennifer Whitaker, David Tungate, Steven Miller, Dr. Bill Morris, John  
64 Hull, and Katie McIlwee.  
65  
66 Mr. Gaffney stated they were also joined electronically by Carrie Stanton, Counsel to the Authority.  
67

68 **3. MINUTES OF PREVIOUS BOARD MEETINGS**

69 *a. Minutes of Regular Board Meeting on May 25, 2021*

70  
71 **Dr. Palmer moved that the board approve the minutes of the previous board meeting as**  
72 **amended. The motion was seconded by Mr. O’Connell and passed unanimously (6-0). Mr.**  
73 **Snook was absent.**

74  
75 **4. RECOGNITIONS**

76 There were no recognitions.

77  
78 **5. EXECUTIVE DIRECTOR’S REPORT**

79 Mr. Mawyer stated that RWSA is starting a classification and compensation study with  
80 consultant Evergreen Solutions. This was last done by Evergreen Solutions about four years ago.  
81 The study is currently underway, and the results should be available later in the fall.

82  
83 Mr. Mawyer stated RWSA is having its first in-person, team-building event this week (June 21-  
84 25) in the Rivanna parking lot, for all staff who are able to attend. This would be the first in-  
85 person, team-building event since December 2019.

86  
87 Mr. Mawyer stated that an intern, Zachary Mountjoy, is joining RWSA this year. He is a student  
88 at James Madison University studying engineering and would be helping the water quality  
89 specialist and assisting with reservoir water sampling and other duties.

90  
91 Mr. Mawyer stated the theme in the infrastructure and master planning is pipelines. He stated  
92 RWSA is working on the central water line that would largely go through the center of the City

93 of Charlottesville. He stated RWSA has been working with Lauren, City staff, and ACSA staff  
94 on the route. Mr. Mawyer stated there continues to be work on the Ragged Mountain to  
95 Observatory Water Treatment Plant water line to replace the older line and build a new pump  
96 station, as well as work being done on the easements for that project. He stated that easements  
97 are being worked on from the South Rivanna Reservoir to Ragged Mountain Reservoir. Mr.  
98 Mawyer stated that RWSA continues to work with the UVA Foundation and some private  
99 owners to complete the acquisition of those easements. And he stated that RWSA is working to  
100 restart the discussion on the Schenks Branch Sewer Line. Mr. Mawyer stated there is a  
101 consultant updating all of the plans, schedule, and cost estimates, and RWSA would coordinate  
102 with Lauren and the County to try to move that project forward in the near future.

103  
104 Operationally, Mr. Mawyer stated RWSA would be providing a new report for the Board this  
105 month in the Consent Agenda called the Drought Monitoring Report. He wanted to point out that  
106 Central Virginia is still in the green, which means that it's normal for precipitation, ground water  
107 levels, reservoir levels, and stream flow. He stated the state maps provided in the presentation  
108 were dated from June 13 and June 21, 2021. Mr. Mawyer pointed out that there was a slight  
109 decline in the status for a few areas across Northern Virginia that turned from green (normal  
110 conditions) to yellow (watch conditions). He stated there is one block that is red in Southwest  
111 Virginia for ground water flow.

112  
113 Mr. Mawyer stated that our water supply is in good shape and the rain that day would help. As  
114 commentary, Mr. Mawyer stated if anyone is following, the Southwest portion of the United  
115 States is in much worse shape than Virginia in regard to a drought. Presented were images  
116 showing Lake Mead at 37% of its capacity, which supplies water to seven states in the  
117 Southwest. Additionally, Mr. Mawyer presented images of the Hoover Dam, showing how low  
118 the water levels are, and stated that there is a lot of discussion in that area of the country about  
119 drought management and allocation of that water. He stated that Virginia is quite lucky to not be  
120 in that situation and hopes not to be. He stated that RWSA would continue to monitor drought  
121 conditions and report back each month to the Board.

122  
123 Mr. Mawyer stated that five of RWSA's water treatment plants improved their performance in  
124 the Virginia Optimization Program, which is sponsored by the Virginia Department of Health.  
125 He stated that from the provided report, those five plants all moved from either a bronze to gold  
126 status, or from a bronze to silver status in awards from the VDH. These goals are not regulations  
127 but are recommendations from the VDH to improve the quality of the drinking water in Virginia.  
128 Mr. Mawyer stated most of RWSA's water treatment plants improved from 2019 to 2020.

129  
130 Mr. Gaffney asked if there were any questions.

131  
132 Mr. O'Connell congratulated and thanked Mr. Mawyer on the water plant recognitions.

## 133 134 **6. ITEMS FROM THE PUBLIC**

135 Mr. Gaffney opened the meeting to the public.

136  
137 There are no public comments.

138

139 Mr. Gaffney closed Items from the Public.

140

141 **7. RESPONSES TO PUBLIC COMMENT**

142 Mr. Gaffney opened Items from the Public. He asked Mr. Hull if there was anyone from the  
143 public who wished to speak

144 Mr. Hull replied that there was not.

145

146 Mr. Gaffney closed Responses to Public Comment.

147

148 **8. CONSENT AGENDA**

149 *a. Staff Report on Finance*

150

151 *b. Staff Report on Operations*

152

153 *c. Staff Report on Ongoing Projects*

154

155 *d. Staff Report on Wholesale Metering*

156

157 *e. Staff Drought Monitoring Report*

158 *f. Personnel Manual Update - Elimination of Compensatory Time*

159

160 *g. Capital Improvement Plan Amendment – Scottsville WTP Lagoon Liner Replacement*

161

162 *h. Contract Authorization – Security Enhancements; Security 101*

163

164 *i. Capital Improvement Plan Amendment and Contract Authorization; Central Water Line  
165 Project; MBI Engineering*

166

167 **Dr. Palmer moved that the board approve the Consent Agenda. The motion was seconded  
168 by Mr. O’Connell and passed unanimously (5-0). Mr. Snook and Mr. Boyles were absent.**

169

170 **9. OTHER BUSINESS**

171

172 *a. Presentation: Cybersecurity Update; Information Systems Administrator, Steven Miller*

173 Mr. Steven Miller, IS Administrator for RWSA/RSWA, opened his presentation on cybersecurity  
174 called “Rivanna’s Layers of Protection.” He stated that cyberattack is the number one threat to  
175 the water infrastructure. Mr. Miller explained that cybersecurity is the practice of defending  
176 computers, servers, mobile devices, electronic systems, networks, and data from malicious  
177 attacks.

178

179 Mr. Miller pointed to some of the more high-profile cyberattacks lately, such as the Colonial

180 Pipeline ransomware attack, which affected a huge population. He continued with the Oldsmar  
181 Florida Water Treatment Plan cyberintrusion, as well as the JBS SA meat processing  
182 ransomware attack, and also pointed out another incident in California of cyberintrusion. He  
183 explained that the two ransomware attacks happened when someone entered the system and  
184 encrypted the local networks, which means those organizations had no access to their own  
185 networks. Mr. Miller confirmed that the pipeline itself was not affected, but the administrative  
186 systems were.

187  
188 He stated the two water system treatment plant attacks (Oldsmar, FL and California) were almost  
189 identical because someone in the organizations left a remote access program open, an operator's  
190 password was acquired, and the hackers were able to break in. Mr. Miller stated that in the case  
191 of the Oldsmar attack, the operators quickly noticed what was happening and shut down any bad  
192 effects. In California, however, Mr. Miller stated it was several hours before anyone noticed  
193 what was going on, and the hackers spent several hours deleting things.

194  
195 Mr. Miller stated common attacks of cybersecurity include viruses, malware, phishing emails  
196 (clicking on an email from unknown sources is often how this is delivered), social engineering  
197 (obtaining passwords from users), theft (stealing of username and passwords, which is what  
198 happened in the two water treatment plan attacks), and intercepting communications (a fairly rare  
199 form, usually done through emails when a username/password are sent in an email).

200  
201 Mr. Miller stated Certified Information Systems Auditors (CISA) and the FBI urge several ways  
202 of mitigating the consequences from and vulnerability to these attacks. He stated this list can be  
203 found in the presentation and confirmed that RWSA/RSWA are doing everything on the list and  
204 more.

205  
206 Mr. Miller stated they named their system the "Rivanna's Layers" because RWSA/RSWA uses a  
207 layered defense-in-depth strategy. He stated they don't rely on just one system or one type of  
208 defense but use many different types of software and other things to defend against attacks. He  
209 stated that they have them at different parts, or layers, of where you need them. He stated this is  
210 the most recommended approach and also allows RWSA/RSWA to be nimble and add pieces  
211 without having to disrupt operations.

212  
213 Mr. Miller stated the first layer of protection is physical. This is done by ways such as locking  
214 the water plants, and the policy that people are not allowed to just walk up to computers and use  
215 them. He stated contractors are kept away from the systems, and facilities are monitored to make  
216 sure no unauthorized people can physically walk up to any computer and use it.

217  
218 Mr. Miller continued by saying the next layer of protection comes by using next-generation  
219 firewalls and camouflage products. He explained that a next-generation firewall is a firewall that  
220 does more than just be a wall. He stated it allows a user to tune it for various intrusions. He  
221 stated that the first firewalls in the routers, and those are called outer firewalls, which are smart  
222 firewalls that adapt. He stated that RWSA/RSWA is in the process of installing new software and  
223 systems that would camouflage our systems and hide them from the outside world—becoming  
224 extremely hard to find—and then once found, they make it difficult for the hacker to see what  
225 was actually hacked into. He stated that firewalls allow for geofencing, which allows all traffic

226 from a specific area to be blocked. He gave the example that there is no reason to have any  
227 traffic going to, or from, China to a water plant. Mr. Miller explained that this system allows for  
228 blocking anything going to or from China. He stated that specific access can be made if needed  
229 but allow for limiting huge amounts of traffic that do not have any need for access. Mr. Miller  
230 stated they are also adding specific firewalls to the PLCs (the industrial computers that run  
231 everything) over the coming year, so that each machine would have its own individual firewall.  
232

233 Mr. Miller stated RWSA/RSWA run antivirus/malware software in both the routers looking at  
234 everything coming and going, and there is an antivirus software installed on devices (cell phones,  
235 workstations, laptops). He stated both are from different companies, using different logic, so that  
236 if one doesn't find an issue, the other will.

237  
238 Mr. Miller stated that all communication between sites is done by encrypted tunnels created by  
239 each router, so users would need a key at each end for each router. He stated even if that were  
240 intercepted, there would not be any information that would be able to be used.

241  
242 Mr. Miller stated that another layer includes access restrictions, which includes all users being  
243 required to use a username and password to get onto the system. If a user is entering the system  
244 remotely, which is not allowed at random, all remote authentication requires two factors  
245 including a username and password, as well as a token. He stated that adds an additional layer of  
246 protection, so that if a username and password has been stolen, the hacker still cannot enter the  
247 system without a token, which Mr. Miller stated is specifically recommended by the FBI.  
248

249 Mr. Miller stated the most vulnerable part of any system is the actual users. He stated they offer  
250 training and simulations, and all users are adept at not falling for the phishing emails and  
251 clicking on things that should not be clicked on.  
252

253 Mr. Miller stated one of the last layers is the disaster recovery. He stated backups are done in  
254 numerous ways and are stored offsite and off network, so even if an attack were to happen that  
255 was to encrypt the entire network, there are backups for all critical systems, stored where the  
256 attack would not be able to reach them.  
257

258 Mr. Miller stated RWSA/RSWA completes various types of threat monitoring, and they have an  
259 appliance in-house that gathers information directly from the routers, which tells them where  
260 traffic is coming from and going to, and also is looking for patterns and would give warning if  
261 anything is identified as bad or suspect. He stated they are also given alerts from a large number  
262 of organizations and federal agencies, with the most recent being from a cyber-detect and  
263 respond portal, which takes all warnings received and filters what is appropriate based on criteria  
264 set by RWSA/RSWA.  
265

266 Mr. Miller concluded by saying that RWSA/RSWA specifically mitigate strategies for the types  
267 of attacks seen in the news, but also do much more beyond that.  
268

269 Mr. Mawyer asked Mr. Miller to explain how someone outside of the organization could take  
270 over a treatment plant, like what happened in Oldsmar.  
271

272 Mr. Miller responded by saying that type of access is not allowed by RWSA/RSWA. He  
273 continued by saying the type of access used in Oldsmar is specifically not allowed at any of the  
274 control facilities, and any remote access requires the two-factor authentication.

275  
276 Mr. Mawyer stated that the RWSA/RSWA controls system is disconnected such that from the  
277 outside, one cannot take control of it.

278  
279 Mr. Miller confirmed this and stated that no outside control is allowed, and that type of software  
280 is completely blocked.

281  
282 Mr. O'Connell thanked Mr. Miller for his presentation.

283  
284 Dr. Palmer thanked Mr. Miller for his presentation.

285  
286 Mr. Miller stated the organization has always been a little paranoid and based on what is  
287 happening in the world right now, this is good posture, and they would continue to add  
288 protections as they can.

289  
290 *b. Presentation: Virginia Water Protection Permits Update; Director of Engineering and*  
291 *Maintenance, Jennifer Whitaker*

292 Ms. Jennifer Whitaker, Director of Engineering and Maintenance for the Authority, would be  
293 providing a quick update on the water withdrawal permits currently being worked on. She stated  
294 that she would present a quick regulatory overview, then would speak specifically about the  
295 urban system as well as the Crozet system.

296  
297 Ms. Whitaker stated that as a program overview, the withdrawal of service water in Virginia is  
298 regulated under the Surface Water Control Law and State Water Control Board, which is all set  
299 up under the authority of the Federal Clean Water Act. She stated that historically, water  
300 withdrawal in Charlottesville and in Virginia was governed by the Virginia Department of  
301 Health through the Waterworks Operations Permits. She stated that North Rivanna, Crozet, and  
302 Scottsville WTPs are still governed by this kind of permit, and there are several requirements to  
303 qualify for an exclusion from withdrawal permitting. Ms. Whitaker stated that those  
304 requirements are that the facility had to exist before 1989, can't have been abandoned at any  
305 point since then and does not require expansion. She stated this would come into the discussion  
306 about Crozet WTP in the presentation.

307  
308 Ms. Whitaker stated surface water withdrawal permits are governed by a section of the Virginia  
309 Administrative Code and are generally administered by the Department of Environmental  
310 Quality (DEQ). She stated that an application is needed for each individual system to get a  
311 permit and is done through the joint permit application process. She stated that those who were  
312 around in the early 2000s may remember going through that process with RWSA.

313  
314 Ms. Whitaker stated that the joint permit process is handled through the Virginia Marine  
315 Resources Commission at the state level. She stated they act as a clearing house and distribute to  
316 state agencies as well as to the U.S. Army Corp of Engineers. She stated that the Corp acts as a

317 clearing house for federal agencies as well as federally recognized Tribes. Ms. Whitaker  
318 continued saying there are two key permits: the Virginia Water Protection (VWP) permit, which  
319 is DEQ, typically issued for 15 years; and the U.S. Army Corp of Engineers permit, typically  
320 issued for a 10-year term. She noted that the permits, at the end of their term, require either an  
321 extension or a reissuance.

322  
323 Ms. Whitaker referenced her presentation slide and numerous logos for other agencies, noting  
324 that was the minimum number of state boards and agencies involved. She stated that after  
325 developing her presentation, she realized she had failed to include organizations like the EPA  
326 and City and County government, and the number of stakeholders typically far exceeds the  
327 number of logos at the bottom of the page. She commented that this just gives an idea of the  
328 breadth and depth of these permits. She pointed out a recent addition of the logo for the Monacan  
329 Indian Nation, which has expressed an interest in the RWSA permits in both the urban system  
330 and Crozet going forward, and she thought there were at least seven other Tribes that have the  
331 right to review some of the permitting documents that may become involved.

332  
333 Ms. Whitaker stated that as a quick reminder on the permit history, in 2001 and 2002, there was  
334 a drought of record; and from 2002-2012, the RWSA went through an extensive community  
335 water supply planning process. She stated that from that process came two sets of permits—the  
336 VWP permit with DEQ and the U.S. Army Corp of Engineers permit. She stated that all of the  
337 major and minor modifications are listed on the slide presentation. Ms. Whitaker stated that the  
338 major modifications to the permit were from when the switch was made from a concrete dam to  
339 an earthen dam at Ragged Mountain, so that was the major permit modification. She stated that  
340 the minor modifications were for a variety of administrative issues.

341  
342 Ms. Whitaker stated both permits were issued in 2008. She stated the DEQ permit expires at 15  
343 years in 2023, whereas the Corp permit expired in 2018, and RWSA was granted a five-year  
344 extension that would expire in 2023. She stated again that both permits expire in 2023.

345  
346 Ms. Whitaker stated that the urban water system permit expires in 2023 and is part of the joint  
347 permit process. She stated the Authority is required to submit a new application at least 180 days  
348 prior to the expiration. She stated that currently, she's hearing from both the state level and some  
349 member organizations that the state is taking anywhere from 12-24 months to process water  
350 supply permits. Ms. Whitaker stated that luckily, the RWSA submitted their permits for the  
351 urban system in May of 2021 and is working through the process. She stated that current plan  
352 elements that have been completed include the replacement of the Ragged Mountain Dam,  
353 regulated minimum instream flows at all pertinent urban reservoirs, currently upgrading the  
354 Observatory Water Treatment Plant, upgrading the South Rivanna Water Treatment Plant, and  
355 designing the raw water pipelines.

356  
357 Ms. Whitaker stated that what still remains to be completed with the plan elements of the urban  
358 water system includes finishing the South Rivanna to Ragged Mountain pipeline, constructing  
359 the Ragged Mountain to Observatory pipeline, constructing pump stations at either end of those  
360 water lines, raising the Ragged Mountain Reservoir, and then ultimately decommissioning the  
361 North Rivanna Water Treatment Plant.

362



363 Ms. Whitaker stated that the Crozet water system is a separate system from the urban water  
364 system, and it serves the community of Crozet entirely. She stated the existing system largely  
365 was built in the 1960s and included a water treatment plant, a dam, reservoir, pump station, and  
366 eventually also included the Buck's Elbow storage tank and some distribution piping. She stated  
367 that Crozet is designated as a growth area for Albemarle County and as such, the population and  
368 water demand are rising—and fairly quickly at this point.

369  
370 Ms. Whitaker stated that in 2018 and 2019, RWSA completed the Crozet Drinking Water  
371 Infrastructure Plan. She stated this was in response to what they were seeing in both population  
372 and demand going up year over year, month over month. She stated the projections of the plan  
373 were updated in 2019 and again in 2020 and are showing higher demand based on just those  
374 changes in 2019 and 2020.

375  
376 Ms. Whitaker stated that as part of the Crozet water system master plan, RWSA has completed  
377 an expansion of the water treatment plant, and a future expansion is also planned to replace the  
378 finished water pump station coming out of the plant, which was completed several years ago.  
379 She stated the plan also includes looking at some future distribution system improvements, and  
380 RWSA has evaluated the available water supply. Ms. Whitaker stated what was found in that  
381 evaluation was that there was enough water in the 2018/2019 timeframe to supply Crozet for a  
382 50-year population projection, but the infrastructure needed to transport and treat that water was  
383 not completely in place. She stated that they are looking at upgrading Beaver Creek Dam as well  
384 for safety regulations, and that is being done concurrently with some of the other water treatment  
385 and distribution system work.

386  
387 Ms. Whitaker stated that today, the Crozet Water Treatment Plant is exempt from VWP  
388 permitting. She stated there are no requirements to obtain a VWP permit, and there are no  
389 requirements for minimum instream flows (MIF). She stated that there are protocols used to set  
390 all of those things, but they are not required. Ms. Whitaker reminded the group that if you  
391 expand a water system, you lose the exemption or exclusion, and then it would roll into the  
392 VDEQ withdrawal system. She stated that is the case now, and RWSA is applying to expand the  
393 withdrawal rate and do the dam upgrade, and as such it is necessary to apply for the VWP permit  
394 as well as the Corp permit. She stated with that would come a new MIF requirement.

395  
396 Ms. Whitaker stated the next step is to finalize selection of the raw water pump station site, and  
397 they are hoping to have that done this coming fall. She stated the current joint permit application  
398 is about 75% complete, with plans to submit that application in late 2021. She stated with the 12-  
399 24-month timeframe, the goal is to have the permit finalized in 2023 and begin construction of  
400 the dam pump station and the MIF Infrastructure from 2023-2027.

401  
402 Dr. Palmer asked Ms. Whitaker to explain the process to establish the minimum instream flows  
403 below Beaver Creek Reservoir.

404  
405 Ms. Whitaker stated that a lot of the work to establish a proposal to DEQ has been completed.  
406 She stated that RWSA spent close to a year looking at demand projections for the region, and  
407 over time looked at the bathymetry for Beaver Creek Reservoir, inflow profiles, hydraulics, and  
408 hydrology in the region, the Mechums River stream gauge, and how that combines with Beaver

409 Creek and the tributaries that come out of Lake Albemarle and join Mechums River. She stated  
410 they then looked at what kind of withdrawals would be needed and what flows would be  
411 remaining, and they did some extensive modeling when comparing to an “unregulated/no dam  
412 present” option; similar to the urban system, RWSA looked at percentages and of “natural stream  
413 flow.”

414  
415 Ms. Whitaker stated that they reviewed multiple options for balance between the natural system  
416 and human population needs, and then looked at during the drought of record—how often and  
417 how deeply RWSA would need to cut back to make it through the drought of record. Ms.  
418 Whitaker stated all of that information has been compiled and provided to DEQ as part of the  
419 permit support document. She stated there have been some early conversations about how VDEQ  
420 wants to see that presented, what they would like to see, and for what timeframe they’re willing  
421 to give RWSA a permit. She stated that there would likely be many negotiations beyond that.

422  
423 Dr. Palmer asked if the support document is on the website and accessible to the public.

424  
425 Ms. Whitaker stated it is not complete yet, but when it is submitted to DEQ, it would be made  
426 available.

427  
428 Dr. Palmer thanked Ms. Whitaker and stated that there is a section on the website to follow this  
429 project.

430  
431 Ms. Whitaker confirmed that there is a section on the website for Beaver Creek Dam and Pump  
432 Station Project. She stated there are documents on that website, and the permitting documents  
433 would be added as well.

434  
435 *c. Presentation: Emerging Regulations in Water & Wastewater, Lab Manager, Dr. Bill*  
436 *Morris*

437 Dr. Morris stated he wanted to speak to the Board about potential contaminant issues that need to  
438 be watched and treated. Referring to his slide presentation, he stated that the Cuyahoga River  
439 near Cleveland, Ohio, reportedly caught fire 13 times from 1868 - 1969, caused from excessive  
440 amounts of pollution.

441  
442 Dr. Morris stated that in the early 1970s, as part of growing public concern over the environment  
443 and public health, the Environmental Protection Agency (EPA) was established by President  
444 Richard Nixon. He stated that the Clean Water Act and the Safe Drinking Water Act followed  
445 shortly thereafter.

446  
447 Dr. Morris stated the Clean Water Act established the basic structure for regulating pollutant  
448 discharges into waters of the U.S., and it gave the EPA the authority to implement pollution  
449 control programs, such as setting wastewater standards for industry and treatment plants. He  
450 stated it also funded the construction of sewage treatment plants under a construction grants  
451 program.

452  
453 Dr. Morris stated the Safe Drinking Water Act of 1974 authorized EPA to set national standards

454 for drinking water to protect against health effects from exposure to both naturally occurring and  
455 manmade contaminants. He stated the standards apply to all public water systems that have at  
456 least 15 water service connections or serve at least 25 people at least 60 days a year. He stated  
457 there are over 150,000 water systems in the U.S. that serve over 300 million people.

458  
459 Dr. Morris offered the question of how the EPA sets the standards and how they pick which  
460 contaminants to regulate. He stated the EPA runs a program called the Unregulated Contaminant  
461 Monitoring Rule (UCMR). He stated that the EPA collects data from contaminants that are  
462 suspected to be present in drinking water but do not yet have health-based standards, according  
463 to the Safe Drinking Water Act. Dr. Morris stated this is done in conjunction with drinking water  
464 systems, so all large systems serving greater than 10,000 people are required to complete these  
465 tests at their own expense. He stated they also choose a random sampling of smaller water  
466 systems to sample, with results then stored in a national database.

467  
468 Dr. Morris stated the most recent iteration of this was UCMR 4, which took place between 2018  
469 and 2020 and RWSA had participated. He stated they tested for three brominated halo acetic acid  
470 (HAA) groups, or byproducts of disinfection in the distribution system; 10 cyanotoxins; two  
471 metals (germanium and manganese); eight pesticides and one pesticide manufacturing  
472 byproduct; three alcohols; and three semi-volatile organic compounds. He clarified that RWSA  
473 did not do all of this testing themselves. He stated that the EPA would certify certain laboratories  
474 to test for these types of contaminants, as they are not common contaminants for RWSA to be  
475 certified for since they are not regulated.

476  
477 He stated that every time the EPA goes through this cycle, labs would obtain certification.  
478 RWSA sent their tests to Babcock Labs in California, which had the certifications to complete  
479 the testing. Dr. Morris stated of all the tests, RWSA received non-detects except for the HAAs,  
480 which was expected as it is a disinfection byproduct. He stated that the levels were relatively  
481 low—less than 40 parts per billion—and some manganese was detected in the raw water in the  
482 Observatory and South Rivanna reservoirs, but these were also very low levels.

483  
484 Dr. Morris stated usually after the UCMR 4, EPA would come up with the Contaminant  
485 Candidate List (CCL), a list of all the contaminants under consideration for regulation, based on  
486 the data collected. He stated the list currently being utilized is CCL 4. Dr. Morris stated that as of  
487 February 22, 2021, EPA reissued final regulatory determinations for CCL 4 contaminants, and  
488 currently final determinations are being made to regulate two contaminants on that list.

489  
490 Dr. Morris shared the entire list from 2016, which has been whittled down to just two  
491 compounds on which the EPA is currently making determinations. He stated there is no limit set  
492 for them yet, but they are expected to be coming and are two per- and polyfluoroalkyl substances  
493 (PFAS) chemicals.

494  
495 Dr. Morris stated that once the EPA chooses which contaminants they are going to regulate, they  
496 set the maximum contaminant level, which is a legally enforceable standard that applies to public  
497 drinking water systems. He stated there are 87 chemical contaminants thus far that have limits  
498 the EPA says can adversely affect public health when exceeded.

499

500 Dr. Morris stated chief among the potential contaminants of concern are the PFAS, since those  
501 are the two that have been selected from the CCL. He stated still of concern could be  
502 cyanotoxins that are produced by harmful algal blooms, and microplastics could also be seen  
503 further in the future and are certainly a topic of public concern.

504  
505 Dr. Morris pointed out an illustration of the PFAS chemical compound on his slide. He explained  
506 that it is a basic hydrocarbon structure except that all of the hydrogens have been replaced with  
507 fluorine, and the fluorine-carbon bond is extremely strong—sometimes referred to the strongest  
508 bond in organic chemistry. He noted that this makes the compounds extremely resilient and gives  
509 them properties that are considered desirable for manufacturing and consumer goods, such as  
510 water repellency, stain resistance, grease-proofing (used inside popcorn bags and hotdog liners),  
511 and friction reduction/non-stick use on pans and other cookware. He stated this is also a primary  
512 component found in firefighting foam. Dr. Morris stated that in high concentrations, they can  
513 cause adverse health effects in humans and also have long half-lives in humans of three to five  
514 years.

515  
516 Dr. Morris stated that RWSA has been monitoring for PFAS since 2014 as part of UCMR 3, but  
517 in 2018 decided to continue monitoring on a regular basis. He stated that instead of just  
518 monitoring the finished water, they also monitor the raw water to see if there is anything  
519 incoming. He stated the only detections were at North Rivanna and Scottsville WTPs in August  
520 2020, and there have been no detections since. He stated this is not something that has not been  
521 detected in our raw water, so it is fortunate that RWSA is not exposed to these chemicals much  
522 in its water supply but would continue to test as the technology improves and could potentially  
523 catch compounds that currently might be missed.

524  
525 Dr. Morris stated that while the PFAS compounds are ubiquitous, they're present in any number  
526 of consumer goods and industrial processes, and it's a fair assumption that every wastewater  
527 treatment plant in the U.S.—and even the world—is going to have PFAS in both its influent and  
528 effluent. He stated there are no regulations on this yet, and the limit shown on the graph in the  
529 presentation is the EPA health advisory level for drinking water. Dr. Morris felt that if  
530 regulations come for wastewater, it would be a good deal higher than the 70 parts per billion  
531 recommended for drinking water. Dr. Morris confirmed that there is PFAS in the wastewater  
532 stream and pointed out that the effluent leaving the plant is higher than what is coming into the  
533 plant, which could be for several reasons. He explained that RWSA does have addition of waste  
534 from haulers and leachate from Ivy that makes its way to Moores Creek, but this is also true at  
535 Glenmore, Scottsville, and Stone Robinson wastewater treatment plants which do not receive  
536 septage or leachate.

537  
538 Dr. Morris stated he has done some research and it seems that there are large PFAS compounds  
539 that are complex that aren't tested for yet. He stated that during the treatment process, those  
540 would get broken down into smaller compounds that are currently being tested for and that  
541 would cause the discrepancy seen. Dr. Morris stated this testing method is still relatively new  
542 and new compounds are being added all the time, and currently most labs are capable of testing  
543 for 36 different compounds; in the next month or so, most contracted labs would be capable of  
544 testing for 76 different compounds. He stated that RWSA does keep up with that and always  
545 completes the most comprehensive testing they possibly can.

546  
547 Dr. Morris stated cyanotoxins are produced by cyanobacteria, or more commonly called blue-  
548 green algae, and are often found in freshwater. He stated that like green algae, they can bloom  
549 and cause dense mats that cause odor problems and oxygen depletion, which is harmful to  
550 humans and aquatic life. He stated that unlike green algae, however, cyanobacteria can produce  
551 harmful toxins that can be released into the raw water.

552  
553 Dr. Morris stated that effects from exposure to cyanotoxins can range from a mild skin rash to  
554 serious illnesses, and consuming drinking water containing certain levels of cyanotoxins could  
555 cause liver and kidney damage. He noted that short-term acute exposure during recreational  
556 activities can lead to hay fever-like symptoms, skin rashes, respiratory ailments, and  
557 gastrointestinal distress.

558  
559 Dr. Morris stated that RWSA does test for cyanotoxins and regularly monitors for algae and  
560 blue-green algae in all the source waters, and if the threshold of over 50,000 cells per milliliter  
561 (cells/mL) of blue-green algae, they would not only treat, but would also collect samples to test  
562 for cyanobacteria. He stated the last time this happened, testing in the South Rivanna Reservoir  
563 in August of 2019 showed no cyanotoxins present. He stated that additionally, as part of UCMR  
564 4 in 2020, all reservoirs were tested for cyanotoxins and none were detected.

565  
566 Dr. Morris stated that microplastics are used in many industries and can enter water sources  
567 through runoff from land, and can also be introduced through mechanical oxidative or biological  
568 degradation of larger plastic materials. He stated this seems to be a bigger problem for bottled  
569 water than it is for drinking water. Dr. Morris stated a 2018 study at Penn State revealed an  
570 average of 325 particles/liter in most brands of bottled water. He stated some brands contained as  
571 much as 10,000 particles/liter.

572  
573 Dr. Morris stated that testing methods for microplastics are still being developed, which is why  
574 regulation is still likely a ways off. He stated there's been no standard method developed yet, and  
575 there's also no conclusive toxicity data related to ingesting microplastics. He stated workers that  
576 have been exposed to airborne microplastics have been found to have lung damage and other  
577 such complications. Dr. Morris stated it's a very labor-intensive process to test for microplastics,  
578 as samples need to be filtered, stained with fluorescent dye, then all particles manually counted  
579 with microscopy. He stated once the amount of particles is quantified, they need to be identified  
580 using something like infrared spectroscopy and then compared to a library of known plastics. He  
581 stated this is a very labor-intensive process, and there is no standard method yet.

582  
583 Dr. Morris stated that availability of studies on removal from drinking water sources is limited  
584 but is unlikely that microplastics between 300 and 500 micrometers would pass through a water  
585 treatment plant utilizing conventional filtration. He stated that beyond that, GAC filtration can  
586 remove particles that are 1-5 micrometers in size. As a reference, Dr. Morris stated that a human  
587 hair is usually about 50 micrometers in diameter.

588  
589 Dr. Morris stated the Cuyahoga River in 2021 is much healthier and supporting recreational  
590 activities, proving that regulations do work, and they produce desired outcomes for both the  
591 environment and public health.

592  
593 Dr. Palmer asked Dr. Morris to go back to the UCMR 4 slide and asked if RWSA chose this list,  
594 or was it given to them, or did everyone do the same thing for testing. She asked where this list  
595 came from.

596  
597 Dr. Morris replied that the identified list is what they are required to test for. He stated the EPA  
598 dictates what the samples must be tested for. He stated RWSA worked with a contract lab, which  
599 has the schedule for testing, and then send out the testing kits based on that schedule; then  
600 collection is made and submitted for testing.

601  
602 Dr. Palmer then asked if different geographic areas are required to test for different things or are  
603 these tests across the board for the whole country.

604  
605 Dr. Morris replied that the only difference that might occur would be if a location utilized  
606 groundwater or surface water. He stated RWSA's water is surface water (except for Red Hill).  
607 He stated that he thinks large groundwater facilities may have to do different testing, but he is  
608 not 100% sure.

609  
610 Dr. Palmer then asked about the acids and asked for clarification about why those were expected  
611 to be there.

612  
613 Dr. Morris stated that there were three different kinds of HAAs normally tested for, but RWSA  
614 tests for HAAs quarterly because they are disinfection byproducts, and there are already limits  
615 set on HAAs. He stated these were three additional HAAs that they are considering adding to the  
616 regulated list, but based on the determinations he's seeing now, it doesn't seem like these are  
617 coming soon.

618  
619 Dr. Palmer asked where Dr. Morris thinks the disinfection products are coming from.

620  
621 Dr. Morris stated they come from chlorine residual in the distribution system reacting with  
622 organic matter. He stated the best way for RWSA to manage that is with the GAC. He stated if  
623 looking back at the disinfection by-product data, it is easy to tell when the GAC was installed  
624 because the disinfection by-product levels went way, way down because the GAC was removing  
625 that available organic carbon.

626  
627 Dr. Palmer then asked for clarification about the size of the particles of microplastic being so  
628 small that they are not to be worried about.

629  
630 Dr. Morris stated that conventional treatment, in addition to GAC, can remove quite a bit of  
631 microplastics. He stated that the smaller they are, the harder they are to remove, so the bigger  
632 ones are easier to deal with. Dr. Morris stated conventional filtration can remove microplastics  
633 between 300 and 500 micrometers, but with the addition of GAC filtration, there is the capability  
634 to remove things as small as one micrometer. He confirmed that our current water treatment  
635 process already does a good job of getting rid of small plastics.

636  
637 Dr. Palmer asked about the size range of the particles that come from a bottled-water bottle.

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Dr. Palmer stated that in the presentation, Dr. Morris stated that there was more microplastic in bottled water than in the treated water because of the bottle.

Dr. Morris stated he looked into the quantity and not really the size, but he felt that the number would vary a lot. He added that he wasn't entirely sure though.

Mr. O'Connell stated it just concludes that the GAC is state of the art and ahead of most utilities in the country.

Mr. Mawyer stated that there are loads of benefits from the GAC filtration system, even more than what Rivanna had planned.

Mr. Gaffney stated that if these and other contaminants get added, RWSA is already filtering enough to not have to make changes to the current process.

Dr. Morris agreed and stated the biggest change he's anticipating is having to run more water through the GAC system.

**10. OTHER ITEMS FROM BOARD/STAFF NOT ON AGENDA**

Dr. Palmer asked if Mr. Mawyer could have these three presentations put on the website if they are not already. She stated she would like to be able to send links to those presentations to a few people individually.

Mr. Mawyer agreed to make sure this was done.

**11. CLOSED MEETING**

There was no closed meeting.

**12. ADJOURNMENT**

**At 3:19 p.m., Mr. O'Connell moved to adjourn the meeting of the Rivanna Water and Sewer Authority. The motion was seconded by Dr. Palmer and passed unanimously (5-0). Mr. Snook and Mr. Boyles were absent.**

Respectfully submitted,

  
\_\_\_\_\_  
Mr. Chip Boyles  
Secretary - Treasurer