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RWSA BOARD OF DIRECTORS Minutes of Regular Meeting May 23, 2023

A regular meeting of the Rivanna Water and Sewer Authority (RWSA) Board of Directors was held on Tuesday, May 23, 2023 at 2:15 p.m.

Board Members Present: Mike Gaffney, Michael Rogers, Brian Pinkston, Ann Mallek, Lauren Hildebrand, and Gary O'Connell.

Board Members Absent: Jeff Richardson.

Rivanna Staff Present: Bill Mawyer, Lonnie Wood, Jennifer Whitaker, Victoria Fort, Santino Granato, Betsy Nemeth, Katie McIlwee, David Tungate, Deborah Anama, Jacob Woodson.

Attorney(s) Present: Carrie Stanton.

1. CALL TO ORDER

Mr. Gaffney convened the May 23, 2023 regular meeting of the Board of Directors of the Rivanna Water and Sewer Authority at 2:37 p.m.

2. AGENDA APPROVAL

Mr. Pinkston moved that the Board adopt the agenda as presented. The motion was seconded by Mr. O'Connell, and passed unanimously (6-0).

3. MINUTES OF PREVIOUS BOARD MEETING ON APRIL 25, 2023

Mr. Rogers moved that the Board approve the minutes of the April 25, 2023 meeting. The motion was seconded by Mr. O'Connell, and passed unanimously (6-0).

4. RECOGNITION

There was no recognition.

5. EXECUTIVE DIRECTOR'S REPORT

Mr. Mawyer stated that he was pleased to announce that one of their employees, Brenda Clifford, recently graduated from Liberty University with a Bachelor of Science degree in Business Administration with a concentration in Finance. He stated that Ms. Clifford was an Accounting Associate with RWSA in the Finance Department and had been in that position since August 2021. He stated that Mr. David Tungate, Director of Operations, recently attended a utilities leadership program in Cincinnati.

Mr. Mawyer stated that May 31, 2023 was National Dam Safety Awareness Day. He stated that

47 there were five reservoirs and the Lickinghole Creek stormwater basin, for a total of six dams

managed for the community by RWSA. He stated that Ms. Victoria Fort would give an update in

December about the dam safety program.

Mr. Mawyer stated that they continued to work on major projects with UVA and the UVA

Foundation, including the South Fork to Ragged Mountain Reservoir Water Pipeline project. He

stated that they delivered all the documents needed for UVAF to sign last week, including the

deeds of easement, plats, and appraisals.

Mr. Mawyer stated that they hoped to move forward with signatures on easements from UVAF on the Westover and Foxhaven properties, plus purchase of a one-acre parcel on the Foxhaven property for a pump station. He stated that the University notified them in March that there was a conflict with the proposed route of the water pipeline in the Fontaine Avenue area, so they were working to determine where in that area the pipe should be located.

Mr. Mawyer stated that the Central Water Line through the City continued to move forward, with 60% of the design due to be finished in July. He stated that they would then do a team review with the City and ACSA just like they did with the 30% design documents. He stated that the project was due for advertisement in December, and when they had a contractor, they would meet with neighborhoods and give details on the area affected and how the project would proceed. He stated that the work would go down Jefferson Park Avenue to Cleveland, to Cherry Avenue, across 5th Street, to Elliott, cutting down East High Street to Free Bridge.

Mr. Mawyer stated that they were pleased to receive a permit from the Army Corps of Engineers to complete repairs on the Allen Farm Lane Bridge on the Buck Mtn property, where concrete piers needed repairs at the waterline in the stream. He stated that May 7 through 13 was National Drinking Water Week, which celebrated water professionals who made the essential drinking water in our community. He stated that Andrea Bowles, Water Resources Manager, participated in Rivanna Riverfest on Sunday, where she represented RWSA at the Rivanna Conservation Alliance event.

Mr. Mawyer stated that they met with the Moormans River Scenic Advisory Group and representatives of Trout Unlimited at the Sugar Hollow Reservoir on May 8 to talk about some options to better support the Moormans River and the trout population below the dam. He stated that they were working with those groups, DEQ, and Virginia Department of Wildlife Resources about possible changes to release more water into the Moormans River.

Mr. Mawyer stated that they had a public meeting planned for May 16 to talk about the new flow measurement design plan and operations manual, but postponed the meeting in order to incorporate comments from the Moorman's River group into the plan and to discuss them with DEQ, so they would reschedule that meeting.

Mr. O'Connell asked if those changes would be incorporated into the permit.

Mr. Mawyer stated that the amount of water to be released, measurement of the water, and how they reported it possibly could be incorporated. He stated this was because they must report all

water released into the river, and they currently had a large meter that measured large flows but did not measure small flows very well. He stated that the Trout Unlimited representatives were advocating for a small amount of water to be released from the pipe all the time, and from the lower levels of the reservoir where the water is cooler. He stated that when there was no water overflowing the reservoir dam, they were required to release it from that pipe anyway.

Mr. Mawyer stated that Ms. Bowles presented images last month that depicted the transition period in which the bladder or gate at the top of the dam stopped the water overflowing from the dam as the weather got warmer throughout the day, and they previously were not adjusting to have any release during those times. He stated that sometimes, when the weather was cooler during the evening, the water would flow over the dam again, but the Trout Unlimited personnel had concerns that during the hours of no flow, there was negative effect on the trout and the stream ecology.

Mr. Mawyer stated that they had a camera that allowed them to watch the dam and see if it was overflowing 24 hours per day, and instead of looking at it and adjusting the valve once every three days, they now looked at it every day, multiple times per day during the transitions of flow to no flow. He stated that in instances of no flow, they could remotely open the valve and begin a small flow coming out of the bottom of the reservoir. He stated that they were attempting to accommodate the wishes of the Moormans River Group and help the river as best as possible, but they must discuss some of the proposed changes with DEQ before they could be incorporated.

Mr. O'Connell thanked Mr. Mawyer for balancing the needs of nature and the need for drinking water.

Mr. Mawyer stated that it was understood that the priority was providing water for the community, but they wanted to accommodate the stream as well, so that was what the DEQ monitoring would assist with. He stated that the Director of Engineering and Maintenance, Jennifer Whitaker, gave a presentation to the Crozet Community Advisory Committee on all of the projects for water and sewer in the Crozet area, including the Beaver Creek Dam Project and the GAC at the Crozet Water Treatment Plant.

6. ITEMS FROM THE PUBLIC

Mr. Gaffney opened the items from the public. He asked speakers to identify themselves for the record and noted that this was not the public comment time for the budget.

Mr. William Lucia stated that he resided at 3360 Ridge Road in Charlottesville, and was speaking as representative of the Thomas Jefferson Chapter of Trout Unlimited in addition to his own feelings on water management that Mr. Mawyer had already discussed. He stated that his purpose for speaking today was to ask that the Water Authority, as operator of the Sugar Hollow Reservoir and Dam, change the current method of water release into the Moormans River.

Mr. Lucia stated that it was a matter of river health, and it was the opinion of the Board of Thomas Jefferson Trout Unlimited that the current release method was injurious to the

139 Moormans River's health and ecosystem, a system prior to a year ago supported a wide

140 population of spawning brook, rainbow trout, and many other species of fish and aquatic insects

and invertebrates.

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143 Mr. Lucia stated that the current method used by RWSA to meet its DEO permit required for 144

minimum in-stream flow that was to release water over the spillway in a manner that allowed the

flow in the immediate vicinity of the dam to go from adequate to no flow at all. He stated that 145

146 Mr. Mawyer alluded to this in discussing the heating of the bladder. He stated that while meeting 147

the spirit of the DEQ permit, the current method did more harm than good for the overall health

of the river and the tail water would end further downstream, and the result was a stream with

little or no movement of water in the tail water section of the Moormans River below the dam.

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Mr. Lucia stated that this in turn resulted in a river with fluctuating temperatures, as much as 10

degrees between releases, but expected to be much higher in summer months. He stated that

additionally, lower dissolved oxygen levels resulted, with fluctuation of oxygen carrying 153

capacity as well. He stated that lower flow, lower oxygen saturation, and higher water 154

temperature all contributed to the inability of the aquatic life, insects, invertebrates, and fish to

thrive and survive. He stated that algae proliferation and growth was increased in these 156

conditions and resulted in further deterioration of the aquatic environment. 157

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159 Mr. Lucia stated that in order to support a healthy Moormans ecosystem and mitigate the

deleterious effects the current release method had created, they proposed implementation of a

release method that would be beneficial to the ecosystem. He stated they would like the RWSA

to consider using the cold water pipe system in a manner that released the required minimum in-162

stream flow to provide continuous release from the pipe, 24 hours per day, every day. He stated 163

164 that this would result in more consistent flows, lower in-stream temperatures in the tail water,

and high, more consistent dissolved oxygen levels. 165

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Mr. Lucia stated that using this method would improve water quality in the river and all aquatic

life would benefit. He stated that they welcomed the opportunity to work with the RWSA to

improve the river ecosystem in a manner that allowed the RWSA to meet its permit requirements

and its purpose of providing clean, safe drinking water to Charlottesville area communities.

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172 Jim Bennett stated that he lived at 6430 Sugar Hollow Road. He stated that he was a northwest

Albemarle County resident and spoke on behalf of the Moormans Scenic River Advisory Board. 173

174 He stated that this Virginia Department of Conservation and Recreation Board was formed in

2022 of volunteer individuals who were approved to serve based on their interest in the health of 175

the state scenic Moormans River. 176

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Mr. Bennett stated that they had spoken to the RWSA several times recently and thanked them 178

for the opportunity to speak today. He stated that they encouraged the prioritization of 179

biodiversity of the Moormans River corridor as a major consideration in the water supply permit 180

being prepared. He stated that it was recognized that this represented a paradigm shift in their 181

approach to water supply design, but it was necessary for all of them to recognize and 182

incorporate 21st century ecological science into their thinking. 183

Mr. Bennett stated that in that context, and being concerned about the effects on aquatic life, water flow, water temperature, dissolved oxygen, and chemical nutrients, they had the following concerns. He stated that they had documented proof from pictures taken and personal observations that the in-flow rates in the north fork of the Moormans River into the Sugar Hollow Reservoir frequently exceeded the water delivery into the Moormans River immediately 1.89 downstream of the Sugar Hollow Dam. He stated the second was that the replacement in 2021-2022 of the rubber bladder on top of the Sugar Hollow Dam resulted in expansion of the reservoir volume such that previously dry areas at the western end of the reservoir were now inundated with 3 to 4 feet of water.

Mr. Bennett stated that they did not know the effects that these new wetlands had on the net volume of the reservoir, or their observations of lack of overtopping of the Sugar Hollow Dam when there appeared to be no reduction of water in-flow into the reservoir from the north fork. He stated that they planned on supplementing their personal observations and pictures with quantitative data about water in-flow into the reservoir from the north fork. He stated that as soon as they could acquire the water technology to measure flow, they would do this, and these data would supplement water temperature and dissolved oxygen levels at multiple locations that they were beginning to measure.

Mr. Bennett stated that third, the USGS Moormans River flow gauge, about 12 miles downstream of the Sugar Hollow Dam, did not provide meaningful data about flows in the upstream Moormans River below the dam. He stated that a review of recent flow data from this gauge showed recorded flows peaking on May 14, 2023 at 64 cubic feet per second, returning to 40 cubic feet per second on May 16, and then having an approximately linear decline to about 30 cubic feet per second on May 22. He stated that it was noted that over this period of time, their observations and digital images revealed minimal if any change in in-flow from the north fork and variable Sugar Hollow Dam overtopping on different days.

Mr. Gaffney informed Mr. Bennett that he had exceeded his three-minute timeframe and could submit his remaining comments to be included in the record.

Mr. Bennett stated that the group had a number of recommendations about these concerns, and he hoped they would include those concepts as aspirational guidelines to help conserve and protect the biodiversity of the Moormans River corridor and the water supply permit they were poised to submit to the DEQ.

Dede Smith stated that she was in the City of Charlottesville and was a rate-payer. She stated that she attended the May 16 meeting at the Crozet library, and there was no one there, but it was not a public meeting about this issue, for which there had not been one, so she was disappointed to say the least that things were proceeding without the potential input of people who would pay for it. She stated that she was an environmentalist who believed in doing the right thing by the rivers, but she also had a strong science background and did not think that personal observation was science, as heard by the last speaker.

Ms. Smith stated that with that being stated, it was important as they discussed this matter whether they were talking about releasing natural flows of water or unnatural flows of water. She

stated that they were listening to people at Trout Unlimited who had a legitimate private interest in fishing as opposed to what might be a problematic river. She stated that they always knew that Moormans had been a flashy river, and she wanted to know whether anyone in that group had discussed taking the dam down in regard to creating natural flows.

Ms. Smith stated that in a bad drought when they really needed that water, the water would never reach the Rivanna but would be absorbed by the groundwater and by all the people in between who were not rate payers and who would stick their pumps in that river. She stated that was known from experience and from data in the original community water plan. She reiterated that they should take the dam down if they wanted natural flows. She stated that they did not need it anymore with the massive Ragged Mountain Dam.

Ms. Smith stated that the capital improvement discussion would also highlight who they were listening to versus who was paying the bill. She stated that the whole system would never be equitable in a system where a lot of people paid water bills, but a lot of people with a lot of influence did not. She repeated that it would never be equitable, and stated that she expected her City representatives to represent the rate payers, but did not always see it.

7. RESPONSES TO PUBLIC COMMENTS

Mr. Mawyer stated that Mr. Bennett was present with the group they met with at Sugar Hollow and were aware of his thoughts on the matter. He stated that Mr. Lucia was not at the meeting, but appreciated his thoughts from Trout Unlimited. He stated that group did have a representative at their meeting. He stated that they were looking at the various items that they suggested, and as Ms. Smith discussed whether they were considering releasing natural or unnatural flows, they would release natural flows. He stated that if water was coming over the dam, they could supplement that with a small amount of water out of a lower pipe. The Trout Unlimited representatives were interested in using the lower gate in the tower of the reservoir, which contained the coldest water.

Mr. Mawyer stated that they released some of the water from the lower gate all the time, and Ms. Bowles, the Water Resources Manager, had concern that the water in the lower reaches of the reservoir had very low oxygen, especially in the summer, and could have a negative effect on the ecology downstream. He stated that they were trying to gather as much information as possible in order to try different water releases in the future and see how they worked. He stated that they looked to their customers first to make sure they were not unduly draining the reservoir for the purpose of maintaining the Moormans River.

Mr. O'Connell stated that the DEQ permit was focused almost exclusively on administering flows and not the water supply issue and bigger scheme, so they would not be balanced in the issue.

Mr. Mawyer stated that was correct. He stated that DEQ looked heavily at environmental impacts of building a dam and impounding the water. He stated that the Authority wanted the water for customers and the DEQ was protecting the environment as best as possible by requiring minimum flow releases to the stream, and they achieved the balance of both needs

through the permit. He stated that DEQ worked with environmental agencies and created requirements for how much water must be released and when. He stated that the environmental concerns were protected through DEQ.

Mr. Mawyer stated that a comment was made that the new bladder was causing a different operational process at Sugar Hollow. He stated that they were unfamiliar with that, so they would have to research the matter. He stated that the new bladder was the same size and operated the same way the old one did, and any differences should be minor. He stated that it inflated five feet to maintain a higher pool level, but for stormwater control, the bladder could deflate and allow more water to go over the dam and lower the normal pool level.

Mr. Gaffney stated that he heard Mr. Bennett say that when water was overflowing, the reservoir was 3 to 4 feet higher than it used to be.

Mr. Mawyer stated that they were unaware of that being the case. He stated that the new bladder was essentially the same size as the old bladder. He stated that they would continue to work with all groups about this and try to work out a good solution.

Mr. Pinkston asked Mr. Mawyer if there had been any consideration of removing the Sugar Hollow Reservoir and Dam.

Mr. Mawyer stated not in his time at the Authority. He asked Ms. Whitaker if she had heard of consideration of the subject.

301 Ms. Whitaker stated no.

Mr. Mawyer stated that it was viewed as a critical component of the water supply system, and when they had the Rivanna to Ragged Mountain Pipeline built, they would have Ragged Mountain connected to Rivanna Reservoir and effectively to Sugar Hollow Reservoir through the stream. He stated that Ms. Smith may be correct that in a major drought the amount of water that went through the reservoir to the stream may be affected, but he could not really comment on that. He stated that however, under normal circumstances, the Sugar Hollow Reservoir was an essential part of their collective water supply in the community.

Mr. O'Connell requested that Mr. Bennett's statement be shared with Board members.

8. CONSENT AGENDA

- a. Staff Report on Finance
- b. Staff Report on Operations
- c. Staff Report on CIP Projects
- d. Staff Report on Wholesale Metering
- e. Staff Report on Drought Monitoring
- f. Approval of Fiscal Year 2023-2024 Pay Scale Adjustment, Restructuring, and Regrading
 - g. Approval of Engineering Services—Beaver Creek Dam Design Services—Schnabel Engineering

- h. Approval to Increase Construction Contingency—MCAWRRF 5 kV Electrical
 Infrastructure Improvements—Pyramid Electrical Contractors, LLC
 - i. Approval of Engineering Services—South Fork Rivanna Reservoir to Ragged Mountain Reservoir Pipeline, Intake & Facilities Project—Pipeline Design, Bidding, and Construction Administration—Kimley-Horn
 - j. Approval of Engineering Services—South Fork Rivanna Reservoir to Ragged Mountain Reservoir Pipeline, Intake & Facilities Project—South Fork Rivanna Reservoir Intake and Pump Station Preliminary Engineering Report—Kimley-Horn
 - k. Approval of Engineering Services—Crozet Pump Stations Rebuild—Design, Bidding, and Construction Administration—Wiley/Wilson
 - Approval of Engineering Services—Emmet Streetscape Water Line Betterment Design Services—Whitman, Requardt & Associated, LLP
 - m. Approval of Fiscal Year 2023-2024 Personnel Management Plan Update

Mr. Pinkston moved the Board to adopt the Consent Agenda. The motion was seconded by Mr. O'Connell and passed unanimously (6-0).

9. OTHER BUSINESS

a. Presentation, Public Hearing, and Vote to Consider Approval of the Resolution to Adopt the FY 2023-2024 Rate Schedule, FY 2024-2028 Capital improvement Plan and FY 2023-2024 Budget; Bill Mawyer, Executive Director

Mr. Mawyer stated that the CIP was presented in February and the Operating Budget was presented in March. He stated that the budget was an incorporation of the Capital account and operating expenses, so he would give a brief review of both of those before the public hearing was held on the items. He stated that the strategic plan guided this process, and the focus of the FY 2023-2024 budget was to address the objectives of the 2024-2028 Capital Improvement Program, to establish a framework with resources to achieve the strategic plan priorities, to support the workforce during a period of extreme inflation, and to translate their objectives and priorities into reasonable charges to the City and ACSA.

353354 Mr. Mawyer stated that the

Mr. Mawyer stated that the FY24-28 CIP included 56 projects at a cost of \$326.1M, and the funding for the program was an accumulation of funds from different sources. He stated that they had available funds that they had already borrowed, grants, reserves, new debt, and had already paid \$35.6M toward the full expense of these projects. He stated that the primary objectives of the CIP included accelerating completion of the South Fork Rivanna Reservoir to Ragged Mountain Pipeline and Pumping project to 2030 rather than 2033, providing additional Granular Activated Carbon treatment capacity at Crozet and Red Hill Water Treatment Plants, leverage of partnerships with the City, UVA, and VDOT on drinking water piping projects in Emmet Street, and to improve drinking water capacity and reliability in the Route 29 North area.

Mr. Mawyer stated that the CIP and Operating expenses accumulated to a \$47.7M budget, which was a \$5.8M or 13.9% increase from FY23. He stated that the debt service was one of the largest components of the budget, totaling \$23.3M, which was an increase of 18.2% over last year, in large part because they accelerated a major piping project. He stated that the operations cost was \$24.4M, which was a \$2.2M increase or 10.1%. He stated that City charges were estimated to be

\$17.8M, which was a \$1.5M or 9.3% increase, and the ACSA charges would be \$27M, which was a \$3.2M or 13.4% increase over this year.

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Mr. Mawyer stated that the debt service was \$23M or 49% of the budget because the Authority carried the major utility debt for the City and County by design. He stated that workforce expenses would be \$11.6M or 24%. He stated that operations and maintenance were \$7.5M or 16%, and general services was \$5.4M or 11% of the budget. He stated that the cost increases for FY2024 compared to FY2023 were substantially composed of debt service, which was \$3.6M or 62% of the increase, workforce costs were \$1.1M or 19%, chemicals were \$680,000 or 11%, and information technology was \$453,000 or 8%. He stated that the total increase was \$5.8M.

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Mr. Mawyer stated that through operational optimization savings, they created \$187,000 in savings largely through technology improvements and injecting need-paced chemicals in the water treatment process via sensors giving instantaneous readings on what the levels in flows were, allowing for injection of chemicals at a variable rate based on need rather than setting the injection pump at a constant rate to pump all day. He stated that this variable, paced flow process would save chemical costs.

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Mr. Mawyer stated that major programs in FY2024 included construction of the Airport Road Water Pump Station, the MC 5kv Electrical Upgrade, the South Rivanna River Crossing, the Ragged Mountain Reservoir to Observatory Water Treatment Plan Pipeline and Pump Station, 389 the Central Water Line, the Red Hill Water Treatment Plant Upgrades and Granular Activated 390 Carbon, the Scottsville WRRF Emergency Power Generator, and the Moores Creek 391 Administration Building Renovation and Addition. He stated that in design for FY2024 were the South Fork Rivanna River to Ragged Mountain Reservoir Pipeline, the Beaver Creek Dam, 393 Pump Station and Piping project, and the Crozet Water Treatment Plant GAC System. He stated that also requested to be approved for FY2024 was the new Administration and Communications Division in the Authority.

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Mr. Mawyer stated that expense increases included the cost-of-living increase proposed for staff of 6% with a 2% merit pool, retirement and insurance increases, and four additional positions as part of workforce investment. He stated that the additional positions included a Director of Administration and Communications in the first quarter, then a Finance Manager, IT Technician for cybersecurity, and an Engineering Inspector Supervisor in the second quarter. He stated that they had eliminated a part-time position, so this would result in a net total of 3.6 FTE positions. He stated that operations and maintenance expense increases included costs for chemicals, technology, communications, and equipment maintenance. He noted that they had reduced the professional and other services costs by \$160,000.

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Mr. O'Connell asked what specifically was causing the increase in chemical costs.

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Mr. Mawyer stated that they received higher bid prices for chemicals used for water and 410 wastewater treatment.. 411

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Mr. Tungate stated that between FY22 and FY23, costs for chemicals went up 60%, and the bids 413 were due for FY24 on Thursday, so he would see where they were at that point. 414

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Mr. O'Connell asked if the issue was isolated to GAC.

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Mr. Tungate stated no, it was across the board for all chemicals. He stated that it was thought to 418

- be tied to the unpredictability of the diesel fuel market, but they had also heard that raw materials 419
- had changed, and odor control prices had gone up based on the market rates, and the conflict in 420
- 421 Ukraine and Russia had an impact on supply as well.

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- 423 Mr. Mawyer stated that with the pandemic behind them, and if the national legislature could pass
- a budget, and if fuel prices stabilized, and if OPEC did not have a special meeting, then perhaps 424
- chemical prices would go down. He stated that currently there were multiple reasons why the 425
- 426 prices were up.

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- 428 Mr. Mawyer stated that the new Administration and Communications division would manage the
- Human Resource programs, including recruiting, hiring, payroll, and benefits, as well as public-429
- facing brand identity initiatives identified in the strategic plan goals. He stated that they were 430
- transferring the Safety Program to this group to manage the enhancements of the Safety 431
- Program. He stated that the Finance Manager would supervise staff and become proficient with 432
- all finance programs of RWSA and RSWA. He stated that the Information Technology 433
- Technician would support systems including cybersecurity, SCADA, asset management, and 434
- Human Resources Information System. He stated that the Engineering Inspectors Supervisor 435
- would supervise and manage the work programs of the four Engineering Inspectors, as well as 436
- the consultant inspectors, while also providing special inspections. 437

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- Mr. Pinkston asked if the Inspectors would be inspecting weld quality and other things of that 439
- 440 nature.

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- Mr. Mawyer stated that they would be inspecting for contract compliance, so their responsibility 442
- was to make sure the contractor followed the construction contract, including materials specified, 443
- approval of submittals, and correct installation of materials. 444

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Mr. Pinkston asked if they currently leaned on architects and engineers for that work. 446

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- Mr. Mawyer stated they did, but they were growing the internal inspector group during his 448 tenure, and they would now have five inspectors. 449

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Mr. O'Connell asked if they had run the numbers as to whether it would cover most or all of the 451 consultant expenses that would otherwise be incurred. 452

- Mr. Mawyer stated that he would have to return with that information because it had been 454
- collected a few years ago. He stated that they still needed consultant inspections to some degree, 455
- especially special inspections if there was unusual construction with which they had less 456
- familiarity. He stated that the growth of the RWSA employees had been slow and steady for the 457
- past 18 years, and had added 19 positions, or a little over one position per year, which was 458
- reasonable for their growing population and the services provided at their multiple large 459
- facilities. He stated that they forecast the rates for the ACSA and the City based on the Capital 460

461 Budget for this year and the CIP, and anticipated about \$230M in new debt over those five years. 462

He stated that they issued the debt, and the City and ACSA reimbursed them for the debt costs.

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Mr. O'Connell stated that there was a large shift in future years.

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Mr. Mawyer stated that the total budget proposed was \$47.7M, of which the City charges would total about \$17.8M and the ACSA charges total \$27M. He requested the Chair to conduct a public hearing on the proposed rate schedule if there were no questions or comments. He stated the public hearing was advertised twice in the local paper.

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Mr. Gaffney opened the public hearing for the Rate Schedule, CIP, and FY 2023-2024 Budget.

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Ms. Dede Smith stated that after the Ragged Mountain option was chosen for the community water plan, an expensive pipe project between Ragged Mountain and South Fork was proposed. She stated that the project was initially delayed because the required rate increase to fund the project was too high. She stated that the current proposed rate increase was similar, She stated that there was an affordability crisis, and people were often evicted for not being able to afford utilities.

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482 483 Ms. Smith stated that low-cost housing was less efficient and more expensive to heat and cool. She stated the proposed CIP was reckless, racist, and went against historical precedent. She stated the County ratepayers would see worse rate hikes compared to the City, and County ratepayers had almost no representation on the Board. She stated that Ms. Mallek did not pay utility rates and neither did her predecessor.

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Mr. Gaffney noted there were no more speakers and closed the public hearing.

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Mr. O'Connell stated that there were weekly headlines about how water systems were failing in other parts of the country and water safety was in question. He stated that trust in public water had declined rapidly. He stated that the Authority had invested and continued to invest in initiatives to ensure safe, reliable drinking water. He stated that many of the projects were major maintenance requirements that had been delayed. He stated that they were concerned about affordability for retail consumers and low-volume consumers. He stated that they had a lower cost than the state average and national averages. He stated that the discussion should not only be focused on the rates because the quality of the product was also important.

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Mr. Pinkston noted that there was an escalation of project costs across the country. He stated that they should take advantage of the opportunity to fill Ragged Mountain Reservoir. He stated that in terms of the infrastructure, they were in good shape, and he supported the proposed budget.

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Ms. Mallek stated that the budget was a bold step. She stated that she supported the addition of the communications division. She stated that she and Mr. Tungate hosted a table-top exercise on risk communications at the EPA event. She stated she supported the budget.

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Mr. Gaffney stated that prior to the 2002 drought, they had some of the lowest rates in the state, but their infrastructure was aging. He stated that they had to address the sewer infrastructure

before addressing the water supply due to a consent order from the DEQ. He stated that they 507 508 sought to continue building state-of-the-art water and sewer utilities. 509 Mr. Pinkston noted the rate increases for the City were about 9% year-over-year. He asked if 510 there was a six to 10-year range. He stated that the Urban Water Master Plan was close to 511 completion. He asked whether they would reach a peak investment and then transition to mainly 512 513 maintenance costs. 514 515 Mr. Mawyer stated that regulations may change the requirements. He stated that they were awaiting regulations for PFAS. He stated that they hoped the budgets would stabilize where they 516 could focus on infrastructure renewal. He stated that they had a long-range CIP, and they would 517 have a presentation on the long-range vision for the water and wastewater system in June. 518 519 Ms. Mallek clarified that the long-range CIP would include paying off loans to take on new debt. 520 521 Mr. Mawyer responded that debt would increase, but they made monthly debt payments which 522 decreased overall debt. 523 524 Ms. Mallek stated that downstream localities used the water as drinking water. She stated there 525 was a moral obligation to do the best to preserve water quality. 526 527 Mr. Pinkston moved to adopt the rate schedule for FY 2023-2024, effective July 1, 2023. 528 Ms. Mallek seconded the motion, which passed unanimously (6-0). 529 530 Mr. Pinkston moved to approve the FY 2024–2028 CIP. Ms. Mallek seconded the motion, 531 which passed unanimously (6-0). 532 533 Mr. Pinkston moved to approve the FY 2023-2024 Budget. Ms. Mallek seconded the 534 motion, which passed unanimously (6-0). 535 536 (Joint Session with the RSWA) 537 538 a. Presentation: Asset Management Program Update 539 Katie McIlwee, Asset Management Coordinator 540 Ms. Katie McIlwee, Asset Management Coordinator, stated that the Strategic Plan guided all of 541 the Authority projects, and the Asset Management Project was no different, and that this project 542 falls under the goals of the Planning and Infrastructure team. She stated that the Asset 543 Management Policy linked to the Strategic Plan to aid in setting goals for asset investment and 544 development. She stated that asset management was a long-term program to attain and sustain 545 the chosen level of service for the life of an asset in the most cost-effective manner. She stated 546 there was a framework of five core questions, developed by the EPA that aids in the 547 development of a comprehensive asset management program. She stated the questions helped to 548 determine the current state of assets, required level of service, business risks, best 549 operations/maintenance practices and CIP investment strategies, and the best long-term funding 550

strategy.

551

Ms. McIlwee stated that the Authorities had approximately \$320M in total assets, which included horizontal and vertical assets. She stated that horizontal assets mainly encompass underground assets, such as manholes, water and sewer lines, system valves, and other related devices. She stated that there were approximately 764 horizontal wastewater assets and approximately 1,644 horizontal water assets. She stated that vertical assets were those that were at the WTPs including buildings and contained within infrastructure. She stated that for wastewater, there were about 1,858 vertical assets, and for water, that were about 1,426 assets.

Ms. McIlwee stated they reviewed the benefits of the program and determined that it would prolong the life of assets and improve decisions about asset rehabilitation, repair, and replacement. She stated that the program would reduce the overall cost for operational and capital expenditures, and it would help meet customer demands. She stated that they would be able to set rates based on operational planning, and the budget could focus on critical activities. She stated the program would improve emergency response and improve the security, safety, and reliability of all assets.

Ms. McIlwee stated that the goals of the program were to integrate information across the Authorities, monitor asset lifecycle, quantify asset condition and risk, achieve consistent and accurate performance monitoring, compare and prioritize potential capital project and maintenance activities, achieve benefit/cost efficiencies for customers, and increase and retain institutional knowledge.

 Ms. McIlwee stated that there were four phases of the asset management program. She stated that the first phase, developing an asset management framework, had been completed, which included conducting a gap assessment, developing a Strategic Asset Management Plan, and identification of software requirements. the initial development of the asset management framework. She stated that the second phase, Test AM Framework, included development of the asset register and completing a Tactical Asset Management Pilot plan for the Rivanna Pump Station. She stated that the third phase was nearly complete, and it was the Cityworks software implementation phase. She stated that the fourth phase was full asset management program implementation.

 Ms. McIlwee noted several major milestones throughout the project. The first milestone was the start of Phase 1 in 2018 with the asset plan development. She stated that in 2019, Phase 2 began and included asset hierarchy development. She stated in 2020, they completed the strategic asset management plan and the tactical asset management plan. She stated in 2021, they began Phase 3 with the asset register development and Cityworks configuration. She stated in 2022, the full asset management program implementation began, and in 2023, Cityworks had gone online.

Ms. McIlwee stated that Phase 3 was a large part of the project. She stated that Cityworks was chosen to be the computerized maintenance and management system (CMMS) in September 2020, and implementation began December of that year. She stated that configuration and systems testing were completed in March 2023. She stated that on May 8, Cityworks went live. She stated that the program maximized preventative maintenance. She stated that Cityworks was an Authority-wide initiative to provide tangible benefits for asset management. She stated that the system had all asset information in one location and it was linked to the GIS. She stated that

the system allowed work order tracking across departments.

599 600

601 Ms. McIlwee stated that the asset management program budget was about \$1.18M. She stated that the largest portion of the budget was Phase 3. She stated that as part of Phase 4, they were 602 looking to complete the Level 1 and Level 2 condition assessments, and after completion, they 603 would assign consequence of failure scores and mitigation factor scores to the vertical assets. 604 She stated the consequence of failure scores would be assigned to the linear assets, and those 605

would be used to calculate risk. All of this information would then be used in conjunction with a 606 607

decision support tool to help make well-informed planning and financial decisions.

608

609 Ms. McIlwee stated long-term goals included full implementation of the program. She stated 610 they would develop capital investment needs and a business case evaluation process. She stated that they would develop tactical asset plans for all assets, and they would refine the level of 611 612 service performance standards. She stated that they would seek to reduce maintenance costs, implement performance monitoring processes, and implement an asset management program 613 with the RSWA. 614

615

Mr. Pinkston asked if a consultant helped in the implementation of Cityworks. 616

617

Ms. McIlwee stated they hired a consultant (GHD) to implement Cityworks and the asset 618 management program. She stated the consultant helped with the procurement of Cityworks. 619

620

621 Mr. Smalls asked how they selected Cityworks.

622

623 Ms. McIlwee stated that when they began looking for a system, neighboring localities and municipalities were using Cityworks. She stated that they issued an RFP, and by that time, 624 Cityworks had transitioned its platform. She stated once the vendor had transitioned, they were 625 able to provide 95% of the Authority's request at the lowest cost. 626

627

Mr. Smalls asked whether RSWA assets were included. 628

629

Ms. McIlwee stated they were not yet included. 630

631

Mr. Mawyer responded that they would be in the near future. 632 633

634 Mr. Pinkston asked if the consultant helped develop and identify the risk assessments and points of failure. 635

636

Ms. McIlwee stated that they had developed several metrics to aid in decision making. She stated 637 that the usage and surrounding infrastructure influenced the risk of failure score. 638

639

Mr. Mawyer asked what all the metrics added together would indicate. 640

641

Ms. McIlwee stated that it indicated the business risk exposure. 642

643

Mr. Gaffney stated he supported the program. He asked if there was a method to sell assets that 644

645	were no longer needed or used by the Authority.
646	
647	Ms. McIlwee stated that they currently perform a surplus sale of equipment every year.
648	
649	Mr. O'Connell asked if they would be able to gather enough data for the next CIP process.
650	
651	Ms. McIlwee stated that they hoped to gather enough data. She stated that they were six to eight
652	months from being able to input the first data into the decision support tool. She stated that the
653	information would become more robust every year.
654	
655	Mr. Smalls asked for more information about the decision support system.
656	
657	Ms. McIlwee stated that after a decision support tool was implemented, there would be a review
658	process for the recommendations provided by the software, and no recommendation would be
659	taken without a review.
660	Ma Marrana state of that there was all interprets are interpret to be a second of the
661	Mr. Mawyer stated that they would integrate maintenance history and opinions about the assets.
662	He stated that they would have to prioritize the most important assets for repairs or replacement.
663 664	Mr. Smalls stated that the program was a good way to reduce costs.
665	wir. Smans stated that the program was a good way to reduce costs.
666	Ms. Mallek asked whether the 20% priority for site visits was based on age or value.
667	ivis. Wallek asked whether the 2070 priority for site visits was based on age of value.
668	Ms. McIlwee stated that it was based on a calculation using the consequence of failure scores,
669	condition scores, and the mitigation factors.
670	onalion oodes, and the minguism ration.
671	b. Presentation: Leadership Development
672	Program Betsy Nemeth, Human Resources Manager
673	Ms. Betsy Nemeth, Human Resources Manager, stated that she would provide an update on the
674	organization's succession planning. She stated that the objective of the succession planning
675	process was to continue organizational growth and development of the Authorities by
676	recognizing, developing, and retaining leadership talent and strategically planning for the future.
677	She stated that they developed a leadership development program to develop in-house leadership
678	at all levels of the organization.
679	
680	Ms. Nemeth stated that there were three groups, and Group 1 encompassed the directors and
681	high-level managers. She stated that they included the Clifton Strengths assessment tool to
682	identify leadership strengths. She stated that they had held the first learning session, Strengths-
683	Based Leadership, and the next sessions would include Emotional Intelligence and Conflict
684	Management, Managing Change, and Visionary Leadership. She stated that everyone in the
685	group would develop and present a capstone project in pairs in December. She stated that they
686	were using an Executive Leadership Coach with Barren Ridge Consulting named Tim Smith.
687	Ma Name the state of the temporary O and O in the first
688	Ms. Nemeth stated that groups 2 and 3 included managers, assistant managers, supervisors, and

other staff. She stated that the groups had four development learning sessions, Strengths-Based Leadership, Emotional Intelligence and Conflict Management, Effective Communication, and

688

- 691 Managing Change. She stated that the groups had already undergone the strengths-based
- leadership session. She stated that the refreshed leadership development program would support 692
- the objectives of the succession management plan. She stated that the structured leadership 693
- program had been successful for the first session, and employees seemed willing to return for 694
- future sessions. 695

696

697 Mr. Mawyer asked how many employees were in the program.

698

699 Ms. Nemeth responded that there were a total of 26 staff members from both Authorities.

700

701 Mr. Rogers asked who was providing the training.

702

703 Ms. Nemeth responded that the leadership coach consultant provided training to the executive group, and she provided training to the other two groups. 704

705

Mr. Rogers stated that he supported internal executive leadership programs. 706

707

Ms. Nemeth stated that the programs invested in employees and aided in retention. 708

709

710 Mr. Pinkston asked how many people had gone through the program and how many they 711 anticipated.

712

Ms. Nemeth stated that this was the first group of sessions, and there were 26 staff members 713 participating. 714

715 716

c. Presentation: Administration Building Renovation and Addition Santino Granato, P.E., Senior Civil Engineer

717

Steve Davis, AIA, LEED Fellow-Principal, Thrive Architecture 718

719 Mr. Santino Granato, Senior Civil Engineer, stated that Brian Bergstrom from Short Elliot 720

- Hendrickson Engineers was also present. He stated that the Moores Creek Administration Building was constructed in the 1980s and was approximately 12,850 square feet. He stated the 721
- building provided space for 26 staff positions, including the water and wastewater laboratory. He 722
- stated in 2018, a needs assessment was completed and identified the need for an addition of 723
- 15.000 square feet for a total building size of 27,850 square feet. He stated the 2018 renovation 724 was designed to accommodate 48 staff positions, and the project cost estimate at the time was 725
- \$8M. 726

727

- Mr. Granato stated that they aimed to move Engineering staff into the newly renovated building 728 729
- and out of the trailers they currently used. He stated that the building would provide space for 49 staff positions upon completion in 2026, and there would space for 68 staff positions by 2035. 730
- He stated the building would include offices, a laboratory, a data center, and education, 731
- conference, and support spaces. He stated that it was currently estimated to be 30,400 square 732
- 733 feet. He stated they would implement a phased staffing occupancy approach, and initial
- construction would accommodate 58 staff positions by 2030. 734

735

736 Mr. Steve Davis, Thrive Architecture, provided an overview of the site plan. He stated that adjacent to the existing building was the proposed addition. He noted that the proposed addition would be three stories. He stated that they were designing for 120 on-site parking spaces to accommodate staff vehicles, fleet vehicles, visitors, and public meeting attendees. He stated that they were beginning to evaluate some of the other safety features, such as storm water facilities. He stated that they would preserve as many of the large oak trees along the road as possible. He stated the master plan specified the location of future facilities, and there would be a new service drive-in and loading dock to support the lab facilities.

Mr. Davis stated that they considered having the board meeting room on the first floor, but there were constraints regarding space, so they made the decision to host meetings on the top floor. He stated the first floor included a portion of administrative staff, the receptionist, and a significant portion of the IT department. He stated that the public circulation areas were secured from the staff areas with ballistic glass.

Mr. Davis stated that the ground floor of the existing building would be connected to the second floor of the new building. He stated that the labs were located in the same general location, but they would be entirely renovated. He stated the entirety of the engineering department would be located on the second floor. He stated that the new boardroom would be located on the third floor, and the room would be designed for a variety of uses. He stated the board room had an example configuration to be able to support 14 Board members at the head tables and accommodate 60 guests. He stated that the remainder of the administrative department would be located on the third floor along with the leadership suite, the future legal department, and the remainder of the IT department.

Mr. Davis stated that while the normal ceiling height would be 9', they had opportunities to increase the ceiling height for the boardroom. He stated the lowest level of the addition would be at the parking lot level. He stated that they implemented architectural strategies to reduce the width and height of the building. He stated that there was no plan to change the exterior of the existing building, so they selected building materials to match. He stated that they intended to keep the rooftop as clean as possible to accommodate future renewable energy production. He stated there would be a narrow connector between the new and the old buildings. He noted that the rooftops were intended to be similar but not matching.

Mr. Davis stated that the engineering team would evaluate low-impact development strategies. He stated they would look for ways to mitigate stormwater impacts and preserve waterways. He stated that they wanted to limit the use of glass from an energy-use and glare-reduction perspective. He stated that they wanted to emphasize the use of natural materials and materials with low energy requirements.

Mr. O'Connell asked whether solar power was included.

Mr. Davis stated that they planned to allocate space for a solar system on the rooftop of the building. He stated that solar panels were not included in the initial project budget.

Mr. Granato stated they would submit the site plan to the County in June 2023, and they anticipated to have completed design by December. He stated they planned to award a

construction contract by May 2024. He stated construction was anticipated to begin in June 2024 783 and be complete by June 2026. He stated that the estimated project costs were done at a 784 conceptual level, and they would be refined at the 30% design submission. He stated that total 785 786

project costs were about \$17.5M, and they included one-time contingencies for inflation and

design. 787

788

Mr. Granato stated that the total project estimate did not include solar panel installation or 789 educational outreach. He stated they were working with consultants to determine costs for those 790 installations. He explained that solar panel installation on the building would be included with 791 the next cost estimate, and they would try to include it within the project budget. 792

793 794

Mr. O'Connell asked whether they were pursuing grant options for solar power.

795 796

Mr. Mawyer stated no, but they were open to opportunities and suggestions.

797

Mr. Granato stated that the project would renovate 12,850 square feet of the existing building, 798 and there would be an addition of 17,200 square feet. He stated the engineering staff would be 799 relocated into the building, and the labs would be modernized. He stated that the renovation and 800 addition would accommodate staff growth to 68 positions by 2035. He stated that the 801 construction schedule was June 2024 through June 2026, and the estimated budget was \$17.5M. 802

803

Mr. Rogers asked for clarification about the projected number of employees. 804

805

Mr. Mawyer responded that there were currently 26 employees in the existing Administration 806 building, and there were 16 employees in the trailers who would move into the renovated 807 Administration building, By 2035, they anticipated 68 employees would be located in the 808 building. 809

810

Mr. Pinkston asked whether the project was included in the CIP. 811

812

Mr. Mawyer stated yes. 813

814

Mr. Pinkston asked whether they received a value engineering (VE) review. 815

816

Mr. Mawyer responded yes. He explained that all projects over \$5M received a VE review. 817

818

Ms. Hildebrand responded that the \$18M would be at the earlier stages of the CIP. 819

820

Mr. Pinkston stated that the renovation seemed to be needed. 821

822

Ms. Mallek asked how they would manage energy efficiency in the summer. 823

- 825 Mr. Davis stated that most of the glass was facing north, and it was located on an open floor. He stated that there was not a lot of direct solar gain on the glass. He stated that some of the glass 826 panels on the lower levels were opaque panels. He stated that they had to perform more studies 827
- on the east side to mitigate the solar gain. He stated that there were tall trees in the area to reduce 828

sunlight. 829 830 Mr. Smalls asked whether the construction timeline would impact the Board's ability to meet. 831 832 Mr. Mawyer stated that they may have to find other locations to meet during construction. He 833 834 stated they had considered rotating the meeting to various City and County locations during the construction, but they had to consider technology logistics. 835 836 Mr. Rogers asked whether staff would be relocated. 837 838 Mr. Mawyer stated they were working on a staff relocation strategy. He stated that constructing 839 the new building, relocating staff into the new addition, then renovating the old building would 840 create two project cycles, lengthen the timeline, and increase costs. He stated that they were 841 considering a trailer for the laboratory. He stated that they would look to integrate a work-from-842 843 home program, as well. 844 Mr. Pinkston asked whether the cost estimates included costs for staff phasing and relocation. 845 846 Mr. Granato stated that they generated a cost savings by relocating staff out of the building 847 during construction. He stated that they were looking to finalize the plan, and the costs would be 848 adjusted. He stated that the relocation costs were not currently incorporated into the total project 849 estimate. 850 851 852 Ms. Hildebrand asked whether there was consideration for cubicle-type offices in certain areas. 853 Mr. Granato stated they did consider cubicles in some situations, such as in the engineering 854 space, the inspector offices, and the interns. He stated the majority of the building was designed 855 for individual offices. 856 857 Mr. Stewart asked if the project would receive a green building certification. 858 859 860 Mr. Granato stated that would be discussed within the project team. 861 Mr. Mawyer asked if there were different levels of certification. 862 863 Mr. Stewart responded that there were different ratings. He stated a code change required local 864 governments to use the system. 865 866 Mr. Mawyer stated that they would have to look into it. 867 868 Mr. Stewart noted that the building had only one elevator and suggested they add an additional 869 elevator in case one broke. He stated that it was important to have solar on the building. He 870

stated that the proposed timelines seemed to be optimistic. He stated that the County site

Mr. Granato stated that they would do their best to maintain the proposed timeline.

planning process could take multiple attempts.

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875			
876	Mr. Mawyer asked whether there was a preference for installing solar panels at the beginning		
877	versus installing them at a later time.		
878			
879	Ms. Mallek asked whether the Authority was allowed to use the contract companies which		
880	installed solar panels at no cost, such as was used with the schools. She stated that the Authority		
881	may not be eligible.		
882			
883	Mr. Stewart stated he believed the Authority was eligible for the programs, but the project was		
884	too small.		
885			
886	Mr. O'Connell asked for clarification about the top needs for the project. He noted that		
887	eliminating the Engineering trailers and renovating the lab were priorities.		
888			
889	Mr. Mawyer stated that the building was the original construction from the 1970s and needed		
890	renovation. Additional space would be needed to accommodate anticipated growth in staffing.		
891	He stated that there were pests in the building that they needed to address.		
892			
893	Mr. O'Connell asked whether there were growing staffing and space needs.		
894			
895	Mr. Mawyer stated that there were growing staff needs with the strategic plan. He stated that		
896	they wanted to build the space to accommodate future staffing needs until 2035.		
897			
898	Mr. Gaffney clarified that there would be increased lab space.		
899			
900	Ms. Mallek asked whether the renovated lab space would double.		
901			
902	Mr. Davis stated there was not significantly more space, but the internal layout was more		
903	efficient.		
904			
905	Mr. Gaffney noted that the manager's office and lab storage had been moved out of the lab space.		
906			
907	Ms. Mallek asked whether there was an enterprise opportunity to use the laboratory resources for		
908	other localities.		
909	Man Manager and the state of th		
910	Mr. Mawyer stated that the more local testing they could perform, the most cost effectively they		
911	could operate. They would investigate enterprising opportunities.		
912	A OTUED ITEMS EDOM DO ADD STAFE NOT ON ACENDA		
913	4. OTHER ITEMS FROM BOARD/STAFF NOT ON AGENDA		
914	Mr. Manager announced that Mr. Carrie Stanton was leaving the agreement on and Williams		
915 916	Mr. Mawyer announced that Ms. Carrie Stanton was leaving the organization and Williams Mullen for a better opportunity. He thanked Ms. Stanton for her work for the Authority.		
917	realism for a setter opportunity. He manked wis. Stanton for her work for the Authority.		
918	Ms. Mallek stated that the Authority and the County had the resources to accomplish initiatives		
ノエリ	1710. Trianok stated that the Authority and the County had the resources to accomplish initiatives		

that were not possible in other localities. She stated she appreciated the redundancy and work that went on in the Authority. She stated that the City-County-University partnership made more

921	possibilities possible.
922	
923	5. CLOSED MEETING
924	
925	There was no reason for a closed meeting.
926	
927	6. ADJOURNMENT
928	
929	At 4:49 p.m., Mr. Rogers moved to adjourn the meeting of the Rivanna Water and Sewer
930	Authority. Ms. Mallek seconded the motion, which passed unanimously (6-0).
931	
932	Respectfully submitted,
933	(/M / / / / / / / / / / / / / / / / / /
934	
935	MINALL
936	Mr. Jeff Richardson
937	Secretary - Treasurer